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Impact of newly constructed primary healthcare centres on antenatal care attendance, facility delivery and all-cause mortality: quasi-experimental evidence from Taabo health and demographic surveillance system, Côte d'Ivoire

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ABSTRACT

Objectives Access to quality care remains limited, particularly in low-income and middle-income countries. Although better health outcomes for families living in close proximity to healthcare facilities have been documented in cross-sectional studies, evidence on the extent to which additional health facilities can contribute to improved population health remains scanty. We aimed to estimate the causal impact of newly constructed primary healthcare facilities within a health and demographic surveillance (HDSS) site in Côte d'Ivoire.

Design We conducted a quasi-experimental study. Logistic and Cox proportional hazards regression models were used to estimate the impact of new healthcare facilities on healthcare-seeking behaviour and all-cause mortality.

Setting Data were collected prospectively through the Taabo HDSS located in south-central Côte d'Ivoire between 2010 and 2018.

Participants We analysed 2957 deaths across 440 973 person-year observations as well as 14 132 live births.

Primary outcome measures The primary outcomes were antenatal care (ANC) attendance, facility delivery and mortality. Logistic and Cox proportional hazards models were employed to estimate the impact of the new health facilities on ANC attendance, facility delivery and child as well as adult mortality.

Results Average distance to the nearest healthcare facility declined from 5.5 km before to 2.8 km after opening of four new healthcare facilities in targeted villages. No improvement was observed for ANC attendance, institutional deliveries and adult mortality. New facilities reduced the risk of post-neonatal infant mortality by 46% (HR 0.54, 95% CI 0.31 to 0.94, p<0.05), suggesting a mortality gradient of 2 deaths per 1000 for each additional km (Coef=0.002, 95% CI 0.000 to 0.004, p<0.05).

Conclusions Our results suggest that new facilities do not necessarily improve healthcare utilisation and health

Strengths and limitations of this study

► We used 9 years of longitudinal surveillance data from a well-characterised population-based cohort to estimate the impact of newly constructed health facilities on the utilisation of essential maternal health services as well as child and adult mortality.

► The health facilities evaluated are representative of a considerable number of primary healthcare centres built in recent years in Côte d'Ivoire and elsewhere in low-income and middle-income countries.

► Our results are based on a small number (n=4) of newly constructed health facilities with only one staff member and limited diagnostic tools. Hence, observed impacts may be different in other settings.

► The relatively small number of child deaths in our sample limiting our statistical power for child mortality outcomes.

► Euclidean distance calculation from the household to the nearest health facility underestimates true distances and travel times on the ground.

outcomes. Further research is needed to identify the best ways to ensure access to quality care in resource-constrained settings.

BACKGROUND

While substantial progress has been made in reducing under-5 mortality worldwide from 1990 to 2015, the decline in child mortality has only been moderate in many parts of sub-Saharan African (SSA), making it increasingly challenging to reach the ambitious targets set within the Sustainable Development Goals agenda.[1] As of 2015, an estimated 2.9 million under-5 deaths were reported

in SSA.[2] A large proportion of these deaths could be avoided by quality obstetric and medical care.[3] However, gaps in the access to quality care remain substantial in many regions,[4–6] despite major efforts to expand access to essential services.[7–9]

One of the most obvious ways to increase access to healthcare is to reduce the distance to health facilities through the construction of additional health centres. While several cross-sectional studies suggest better health outcomes and high utilisation of health services for families living in close proximity to health facilities,[10–12] evidence on the impact of increased health facility availability on child mortality, antenatal care (ANC) attendance and skilled delivery is inconclusive and somewhat contradictory.[13–16]

Côte d'Ivoire has made major efforts to increase the number of first contact health establishments in the past decade. Between 2012 and 2018, 726 new health facilities have been constructed throughout the country,[17 18] increasing the total number of primary healthcare (PHC) centres by 41% from 1753 facilities in 2012 to 2479 facilities in 2018. Over the same period, child mortality declined from 108 to 81 deaths per 1000 live births,[19 20] use of ANC and facility delivery increased respectively from 91% to 93% and from 57.4% to 69.8%.[21 22] However, little is known regarding the contributions of the national health infrastructure efforts towards these improved health services utilisation and health outcomes.

In this study, we used detailed demographic surveillance data obtained from the Taabo health and demographic surveillance system (HDSS), located in the south-central part of Côte d'Ivoire. Our objective was to assess the extent to which newly established healthcare facilities improved local population health as well as the utilisation of health services.

METHODS
We followed the Strengthening the Reporting of Observational Studies in Epidemiology (STROBE) cross-sectional reporting guidelines[23] throughout the manuscript.

Study design
A quasi-experimental study was conducted to assess the impact of new healthcare facilities on treatment seeking and mortality outcomes. At the beginning of the study 7 out of 13 villages had their own health centre. In 2010, a local committee decided to build four additional health centres. To assess the causal impact of these new facilities, we compared village-level changes in child mortality before and after opening of new facilities to the changes observed in communities with constant health facility access over the same period. All empirical models included village and year fixed effects (intercepts) to rule out confounding by time-invariant unobserved characteristics.

Setting and participants
This study was conducted in the Taabo HDSS. The Taabo HDSS is located in the south-central part of Côte d'Ivoire and covers a surface area of approximately 980 km². The area is mainly rural and comprises 13 villages as well as an urban settlement (Taabo-Cité) (figure 1). The primary economic activity of the region is agriculture, dominated by cocoa and rubber but also featuring subsistence crops such as cassavas, plantains, vegetables and yams.

Under-5 mortality was 94 per 1000 children born alive in 2010.[24] The primary causes of death in the area are malaria (18.0%), acute respiratory infections (15.4%), HIV/AIDS (11.2%) and pulmonary tuberculosis (6.5%). Non-communicable diseases (NCDs) represented 18.9% of deaths, mainly due to acute abdomen (5.3%), while unspecified cardiac diseases, digestive neoplasm and severe malnutrition accounted for less than 3% each.
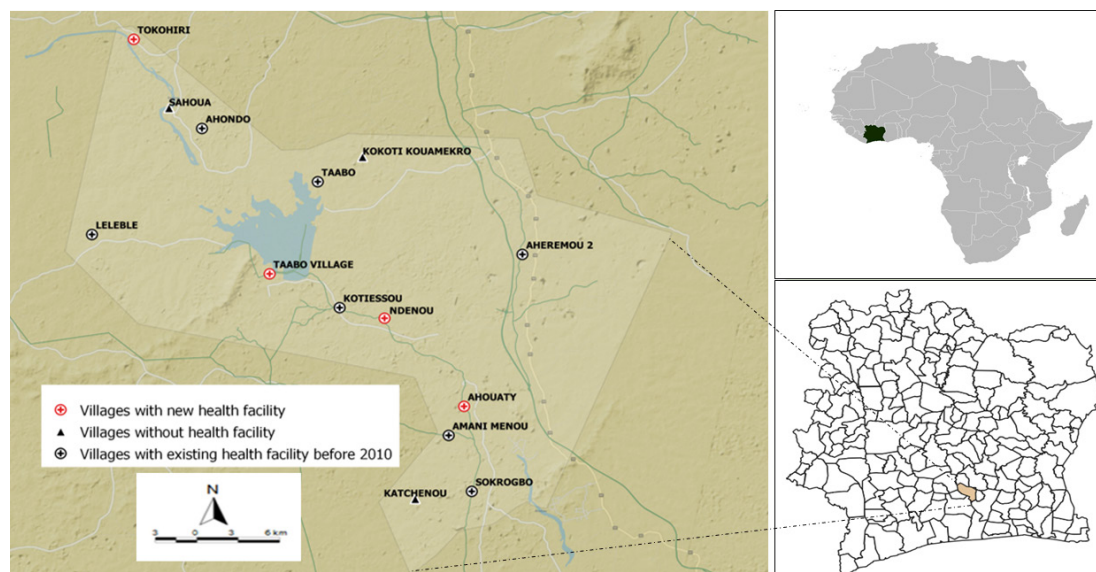

Figure 1 Map of the Taabo health and demographic surveillance system in south-central Côte d'Ivoire.

Maternal and neonatal conditions accounted for 8.3% of all deaths.[25]

All women of reproductive age whose pregnancy started and ended between January 2010 and December 2018 and all deaths registered during this 9-year period were included in the analysis. Each household of the Taabo HDSS was visited three times per year for detailed registration of births, deaths, in-migrations, out-migrations and pregnancies. New pregnancies were followed-up longitudinally and all women with a new pregnancy were interviewed using a specific pregnancy questionnaire. This questionnaire includes the date of last menstrual period and pregnancy outcome; hence, facilitating enumerators to be aware of neonatal deaths. Key informants in communities continuously observed and reported any death occurring in the surveillance zone. More detailed information on routine monitoring activities have been described elsewhere.[24] All individuals registered and living in the Taabo HDSS between 2010 and 2018 were included in the study.

The Fairmed health infrastructure intervention programme

As mentioned above, only 7 of the 13 villages had their own health facilities in 2010. These PHC centres were supported by a 12-bed hospital in Taabo-Cité. In 2010, Fairmed, a non-governmental organisation, launched activities to reduce mortality and morbidity due to malaria and neglected tropical diseases.

During the initial engagement of stakeholders, distance to facilities was highlighted by community members as the primary health system constraint, and construction of new health centres in the area was requested. Based on population size and access to facilities in 2010, four out of the six villages without health centres in 2010 were selected for new primary care health facilities. These facilities were designed to run by a nurse or midwife and included a dispensary, a small maternity ward and a pharmacy.

Primary care facilities were supposed to offer the local population a minimum package of essential health services including routine immunisation of children, curative care for common ailments, prenatal and postnatal consultations, and family planning, deliveries assistance, prevention of mother-to-child transmission of HIV, as well as the promotion of essential family practices with the support of community relays.

The first new health centre was opened in Tokohiri in May 2013. In January 2015, a new health centre started its operations in Taabo-Village. Finally, in January and February 2017, new health centres were opened in Ahouaty and N'Denou. Figure 1 illustrates the location of these new health facilities, while figure 2 illustrates the timeline of the project.

Study variables

The primary outcome variables were ANC attendance, facility delivery and all-cause mortality. ANC attendance was a binary variable taking value 0 if the woman had not made any prenatal consultation and value 1 if she made at least one prenatal consultation. Facility delivery was a binary value with 0 for all deliveries outside a health facility and value 1 for all deliveries at a health facility (health centre or hospital). We defined four age-specific mortality variables for children: (1) neonatal mortality (ie, the probability of dying within the first 30 days of life); (2) postneonatal infant mortality (ie, the probability of dying between days 30 and 364 of life); (3) infant mortality (ie, the probability of dying before the first birthday) and (4) child mortality (ie, the probability of dying between the first and fifth birthdays).[26] For adults, we analysed mortality by age groups: 18–39, 40–59, 60–79 and ≥80 years.

To minimise the risk of confounding through other factors that may have changed over time, we controlled for age and sex of child, twin status, child year of birth and mother and household characteristics (maternal age, religion, education, marital status, number of previous pregnancies and household socioeconomic status) in all child mortality models. Health facility delivery and ANC attendance were adjusted only for mother and household characteristics (maternal age, religion, education, marital status, number of previous pregnancies and household socioeconomic status).

We used principal component analysis of household assets to divide households into wealth quintile (ie, poorest, poor, medium, rich and richest).[27]
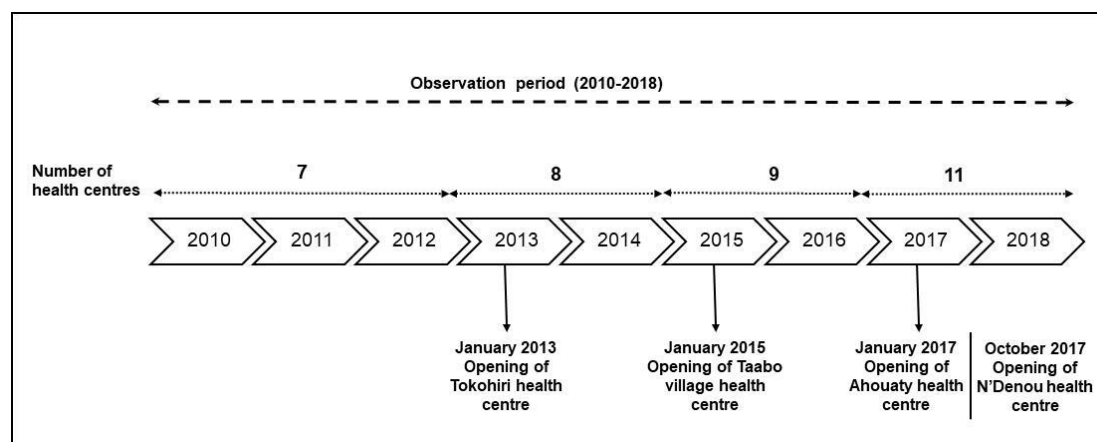

Figure 2 Health facility coverage in the Taabo HDSS from 2010 to 2018. HDSS, health and demographic surveillance.

The primary exposure variable of interest was the availability of a health facility in the village of residence during the exposure period. For the four period-specific mortality variables (ie, neonatal, postneonatal, infant and child mortality), local facility availability was coded as 1 if the facility was operational in the month of birth. For ANC attendance and facility delivery, local facility availability was coded as 1 if the facility was operational when the pregnancy started.

Statistical analysis

Data collected during this study were cross-checked and managed using a household registration system implemented in Windev V.12.0 (PC Soft; Montpellier, France). We also computed distance to the nearest facility for all households using the Stageodist package.[28] We then displayed minimum, average and maximum for distance before and after the health centre was operational in each village.

Descriptive statistics of the study sample included means, minimum and maximum of quantitative variables and frequencies (%) of categorical variables. We used Cox proportional hazards model to estimate impacts on mortality. We also used instrumental variable regression models to estimate the impact of distance on child survival, using the local facility availability as predictors of household distance. In a sensitivity analysis, we employed linear probability models to ensure the robustness of the postneonatal mortality outcomes with respect to the empirical model.

We used multivariate logistic regression with clustering at village and year level to investigate the relationship between ANC attendance, health facility delivery and local health centre availability.

All models included child and mother characteristics as well as village and year fixed effects (intercepts) to rule out confounding by time-invariant unobserved characteristics. Standard errors were corrected to allow for residual correlation both at the household and community level using Huber's cluster-robust variance estimator.[29] All statistical analyses were performed in Stata V.15.0 (StataCorp).

Patient and public involvement statement

Patients were not involved in the design and implementation of this study.

RESULTS

Study sample and sociodemographic characteristics

Between January 2010 and December 2018, a total of 14 132 pregnancies were registered in the Taabo HDSS. Online supplemental appendix table 1 presents the key characteristics of this sample. Most of the women were in a common-law or married union; 72.0% attended at least one ANC consultation and 52.3% gave birth in a health facility. Sixty-nine percent of the women were aged between 20 and 34 years. Only 30% of the women had completed elementary school, while 56.0% had never attended school.

Table 1 presents crude numbers of deaths and mortality rates per subgroup and 1000 person-years. A total of 440 973 person-year observations were included in the mortality analysis. There were 2957 deaths reported in the study period. Overall mortality was 6.7 (95% CI 6.5 to 7.0) deaths per 1000 person-years, with a higher rate in males compared with females (7.3 vs 6.1 deaths per 1000 person-years). Highest mortality rates (8.1 deaths per 1000, 95% CI 7.5 to 8.7) were observed in the poorest households and lowest mortality rates (4.9 deaths per 1000, 95% CI 4.5 to 5.4) were observed among households in the highest asset quintile. A similar socioeconomic gradient was observed for education, with 12.2 deaths per 1000 for individuals who had never attended school, compared with 3.0 per 1000 for individuals with completed secondary education.

As shown in figure 3, slightly less than half of the child deaths were infant deaths (age at death <1 year), and 25% of death occurred between 12 and 23 months of age.

As regards the association of mortality and distance to the nearest health facility, smaller distance was associated with lower mortality (<1 km: 6.1 (95% CI 5.7 to 6.6), 1–4 km: 6.7 (95% CI 6.4 to 7.0) and ≥5 km: 7.6 (95% CI 7.0 to 8.2) deaths per 1000 person-years).

Health facilities opening and change in physical access with distance

Table 2 shows distance to the nearest health facility before and after the opening of the new health centres in Ahouaty, N'Denou, Taabo-Village and Tokohiri. Across the four villages, the average distance from households to the nearest health facility was reduced from 5.5 km before to 2.8 km after the opening of the new health centres. The largest reduction in average distance to health facility was observed in Tokohiri (6.4 km), followed by Taabo-Village (4.1 km). In Ahouaty and N'Denou the average distance was reduced from 3.4 km to 1.5 km and from 2.2 km to 1.3 km, respectively. An overview of the households' location in relation to the nearest health facility prior to the construction of the new health centres is presented in online supplemental appendix figure 1.

Effects of health facility opening on ANC and facility delivery

Table 3 presents the estimated causal impact of health facility opening and ANC and facility delivery. On average, new facilities increased the odds of ANC attendance by 24% (OR 1.24, 95% CI 0.96 to 1.60, p<0.1) in unadjusted models. However, after adjusting for socio-demographic characteristics of women, this difference became statistically non-significant (OR 1.21, 95% CI 0.91 to 1.61, p >0.05). We found no evidence of increased use of institutional deliveries after new facility opening (OR 0.87, 95% CI 0.70 to 1.07 in adjusted models).

Figure 4 shows the total number of deaths from 2010 to 2018 in the four villages of the Taabo HDSS where new

Table 1 Person-year structure, total number of deaths and mortality rates by sociodemographic characteristics, 2010–2018

	Person-years	No of death	Rate per 1000 person-years	95% CI
Child age (years)				
<1	13 381	285	21.3	19.0 to 23.9
1–4	61 339	761	12.4	11.6 to 13.3
Adult age (years)				
18–39	135 884	420	3.1	2.8 to 3.4
40–59	50 740	474	9.3	8.5 to 10.2
60–79	16 111	514	31.9	29.3 to 34.9
≥80	2162	225	104	91.3 to 118.6
Gender				
Male	223 846	1632	7.3	6.9 to 7.6
Female	217 126	1325	6.1	5.8 to 6.4
Socioeconomic status				
Most poor	77 903	630	8.1	7.5 to 8.7
Poor	89 225	575	6.4	5.9 to 7.0
Middle	95 421	649	6.8	6.3 to 7.3
Rich	90 195	668	7.4	6.9 to 8.0
Most rich	88 228	435	4.9	4.5 to 5.4
School level				
Never attended	186 501	2274	12.2	11.7 to 12.7
Primary	172 474	421	2.4	2.2 to 2.7
Secondary or higher	59 646	179	3.0	2.6 to 3.5
Coranic	22 351	83	3.7	3.0 to 4.6
Religion				
Christian	241 045	1477	6.1	5.8 to 6.4
Muslim	123 864	862	7.0	6.5 to 7.4
Other religion	76 063	618	8.1	7.5 to 8.8
New health facility opening				
Yes	317 800	2045	6.4	6.2 to 6.7
No	123 172	912	7.4	6.9 to 7.9
Distance to health facility				
<1 km	109 918	675	6.1	5.7 to 6.6
1–4 km	253 341	1691	6.7	6.4 to 7.0
≥5 km	77 714	591	7.6	7.0 to 8.2
Total	440 973	2957	6.7	6.5 to 7.0

health facilities were constructed. The vertical red line in each graph indicates when the health facility opened.

Table 4 presents the main impacts on child survival. New facilities reduced the likelihood of post-neonatal infant death by 46% (HR 0.56, 95% Cl 0.31 to 0.99, p <0.05). No impact was found on neonatal and child mortality.

Table 5 shows estimated impacts on adult mortality. We observed no statistically significant associations (p>0.05) between health facility opening and adults mortality.

Sensitivity analysis

Table 6 summarises results from a sensitivity analysis, using linear probability models restricted to post-neonatal mortality to ensure the robustness of the post-neonatal

mortality outcomes with respect to the empirical model. On average, we found that each additional km in distance increased post-neonatal mortality by 2 deaths per 1000 (Coef=0.002, 95% CI 0.000 to 0.004, p<0.05; table 6).

DISCUSSION

In this study, we used longitudinal surveillance data from a well-characterised population-based cohort in the Taabo HDSS in south-central Côte d'Ivoire to estimate the impact of newly constructed health facilities on the utilisation of essential maternal health services as well as child and adult mortality. Even though the
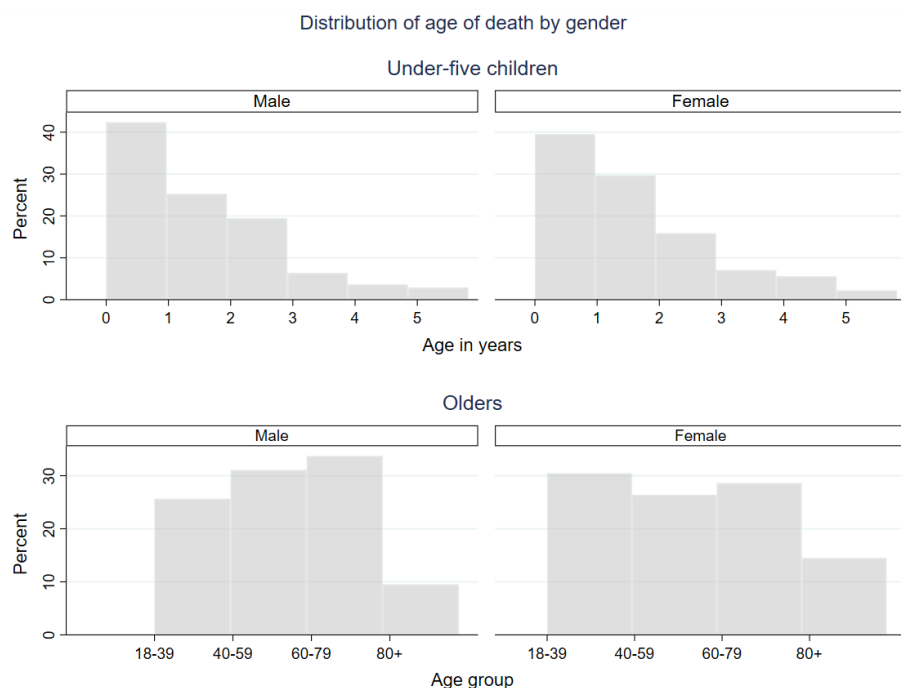
Figure 3 Distribution of age at death, stratified by gender and age.

construction of new facilities was initiated in response to local demand and a local needs assessment, overall impacts seem relatively limited. Specifically, and contrary to previous cross-sectional studies,[30][31] we found no changes in mortality for the neonatal period (where most child death occur) or for adults. For adults, 80.5% of deaths have been attributed to NCDs, which are not generally supported by PHC centres.[25] The lack of a mortality impact on adults could thus be partly explained by health systems in low-income and middle-income countries being still relatively ill prepared for chronic disease management.[32][33]

Table 2 Summary statistics of distance to nearest health facility before and after health facility opening

Village	Min	Mean	Max
Ahouaty			
Before health facility opening	2.10	3.43	4.24
After health facility opening	0.46	1.53	2.29
Difference	−1.64	−1.90	−1.95
N'Denou			
Before health facility opening	1.38	2.20	7.63
After health facility opening	0.05	1.25	1.74
Difference	−1.32	−0.96	−5.88
Taabo-Village			
Before health facility opening	1.28	6.83	9.45
After health facility opening	0.30	2.77	7.34
Difference	−0.99	−4.06	−2.12
Tokohiri			
Before health facility opening	3.55	9.42	12.88
After health facility opening	0.56	3.02	8.53
Difference	−3.00	−6.40	−4.35
Total			
Before health facility opening	1.28	5.47	12.88
After health facility opening	0.05	2.76	8.53
Difference	−1.23	−2.71	−4.35

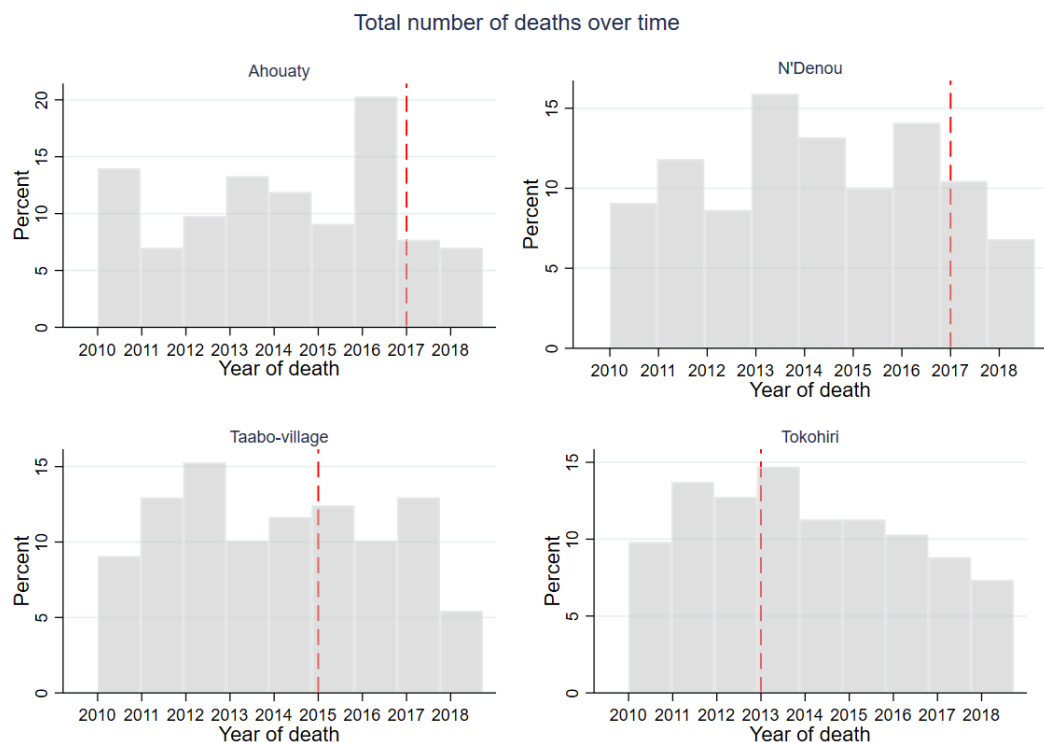**Table 3** Estimated impact of facility opening on antenatal care attendance and institutional delivery

Variables	Antenatal care attendance		Institutional delivery	
	Unadjusted	Adjusted	Unadjusted	Adjusted
	OR (95% CI)	OR (95% CI)	OR (95% CI)	OR (95% CI)
Health facility opened: no				
Yes	1.24* (0.96 to 1.60)	1.21 (0.91 to 1.61)	0.87 (0.71 to 1.06)	0.87 (0.70 to 1.07)
Observations	14 132	14 132	14 132	14 132

All estimates are based on logistic regressions with clustering at the village-year level. OR are displayed with 95% CIs in parentheses. Unadjusted models control for year and village fixed effects only. Adjusted models control for mother's characteristics as well as village and year fixed effects.
*P<0.1, **p<0.01, ***p<0.001.

The lack of impact on neonatal mortality seems less surprising given the lack of impact on institutional deliveries. Limited change in institutional deliveries is likely due to relatively limited infrastructure available at the new health centres; this in turn limits the health personnel's ability to deal with complicated deliveries that cause most of the neonatal deaths.[34 35] A recent study from Malawi[12] shows that having a high-quality facility in close proximity to households is associated with large reductions in neonatal mortality, but that similar patterns cannot be observed for lower quality health facilities. Quality care remains a key challenge in many settings,[36 37] and is likely of particular importance for neonatal mortality.[31] This may be different for the post-neonatal period, where timely treatment may be of paramount importance, and basic treatment for the most common conditions

(malaria and respiratory infections) can be provided even by health centres with very limited supplies.

The lack of impact of new health facilities on ANC utilisation, where distance has been highlighted as key barrier to access, is somewhat more surprising than the mixed impacts on mortality. Several studies have highlighted the associations between travel time and treatment seeking behaviour, and argued that mortality penalties for children and adults can be lowered through easier access.[15 30 38 39] On the other hand, our results are well aligned with a study from Malawi, which also found that newly constructed facilities in the 1990s resulted neither in changes in utilisation of ANC and skilled delivery, nor in changes in mortality outcomes.[15] The lack of impact of new health facilities on care utilisation is not explained by high baseline levels that would not allow

Figure 4 Number of all ages deaths over time in the four villages with new health facilities.

Table 4 Estimated impact of facility opening on child mortality

| | Under-5 mortality | | | |
| | Neonatal | Post-neonatal | Infant | Child |
Variable	HR (95% CI)	HR (95% CI)	HR (95% CI)	HR (95% CI)
Health facility opened: no				
Yes	1.29 (0.41 to 4.02)	0.56** (0.31 to 0.99)	0.65* (0.39 to 1.08)	1.11 (0.68 to 1.82)
Child's sex: male				
Female	1.31 (0.81 to 2.12)	1.04 (0.82 to 1.33)	1.08 (0.87 to 1.34)	1.06 (0.85 to 1.34)
Twin: no				
Yes	14.00*** (6.21 to 31.57)	2.12** (1.04 to 4.31)	3.72*** (2.24 to 6.19)	1.45 (0.54 to 3.90)
Number of previous pregnancies				
Pregnancies	1.15* (1.00 to 1.32)	1.07** (1.00 to 1.15)	1.09*** (1.02 to 1.16)	0.98 (0.92 to 1.05)
Maternal age				
Age	0.94** (0.89 to 0.99)	0.98** (0.95 to 1.00)	0.97*** (0.95 to 0.99)	0.99 (0.97 to 1.01)
Socioeconomic status: most poor				
Poor	0.75 (0.36 to 1.57)	0.59** (0.39 to 0.90)	0.60*** (0.42 to 0.87)	1.09 (0.76 to 1.57)
Middle	0.62 (0.29 to 1.31)	0.96 (0.65 to 1.40)	0.85 (0.61 to 1.20)	0.72 (0.48 to 1.07)
Rich	0.75 (0.36 to 1.57)	1.01 (0.68 to 1.49)	0.92 (0.65 to 1.30)	0.87 (0.60 to 1.27)
Most rich	0.47 (0.1 to 1.26)	1.09 (0.68 to 1.75)	0.92 (0.60 to 1.40)	0.92 (0.59 to 1.45)
Observations	5478	24 845	30 323	79 288

All estimates are based on Cox regressions. Coefficients displayed are HRs with 95% CIs in parentheses. All models control for child and mother characteristics as well as year, village and mother fixed effects.
Postneonatal The probability of dying between the first 30 days and 364 days of life.
**** p<0.01, ** p<0.05, * p<0.1.
Child, the probability of dying between the first and fifth birthdays; Infant, the probability of dying before the first birthday; Neonatal, the probability of dying within the first 30 days of life.

for any improvements. Less than three-quarter (72.0%) of women had attended at least one prenatal consultation, while slightly more than half (52.3%) had given birth in a health facility in our sample. Estimates from the national Demographic and Health Survey conducted in 2012 look fairly similar.[22] Research from Côte d'Ivoire suggests that lack of access to supplements and drugs may be a key barrier to ANC access.[40] It is also conceivable

Table 5 Estimated impact of facility opening on adult mortality

| | Age groups | | | |
| | 18–39.9 | 40–59.9 | 60–79.9 | 80+ |
Variable	HR (95% CI)	HR (95% CI)	HR (95% CI)	HR (95% CI)
Health facility opened: No				
Yes	1.22 (0.75 to 1.99)	0.77 (0.50 to 1.19)	0.97 (0.64 to 1.47)	0.90 (0.47 to 1.72)
Gender: Male				
Female	1.10 (0.88 to 1.38)	0.65*** (0.53 to 0.82)	0.60*** (0.47 to 0.75)	1.05 (0.69 to 1.59)
Socioeconomic status: Most poor				
Poor	0.73* (0.53 to 1.00)	0.77* (0.57 to 1.03)	0.95 (0.70 to 1.30)	0.90 (0.49 to 1.64)
Middle poor	0.81 (0.59 to 1.11)	0.73** (0.54 to 0.99)	1.02 (0.76 to 1.37)	0.99 (0.57 to 1.73)
Rich	0.80 (0.57 to 1.11)	0.81 (0.61 to 1.09)	0.95 (0.70 to 1.30)	0.97 (0.55 to 1.71)
Most rich	0.92 (0.62 to 1.38)	0.51*** (0.33 to 0.78)	0.90 (0.61 to 1.33)	1.03 (0.54 to 1.97)
Marital status: single				
Common, law union	0.55*** (0.42 to 0.71)	0.93 (0.68 to 1.28)	0.88 (0.53 to 1.46)	1.25 (0.22 to 7.00)
Married	0.41*** (0.31 to 0.54)	0.55*** (0.42 to 0.72)	0.74* (0.53 to 1.03)	0.62 (0.31 to 1.24)
Divorced/widowed	0.31** (0.11 to 0.86)	0.87 (0.60 to 1.26)	0.80 (0.57 to 1.13)	0.64 (0.34 to 1.22)
Observations	343 088	129 636	40 826	4698

All estimates are based on Cox regressions. Coefficients displayed are HRs with 95% CIs in parentheses. All models control sociodemographtic characteristics as well as year and village fixed effects
**** p<0.01, ** p<0.05, * p<0.1,

Table 6 Estimated linear effect of health facility opening and distance on post-neonatal and infant mortality

Variables	Postneonatal mortality		Infant mortality	
	Model (1)	Model (2)	Model (3)	Model (4)
	Coef (95% CI)	Coef (95% CI)	Coef (95% CI)	Coef (95% CI)
Health facility opened: no				
Yes	−0.007*** (−0.010 to to 0.003)	−0.011*** (−0.018 to to 0.004)	−0.005** (−0.009 to to 0.001)	−0.006* (−0.012, 0.001)
Observations	25 047	27 827	30 531	33 749
R-squared	0.005	0.375	0.005	0.341
Distance				
Distance	0.002*** (0.001, 0.003)	0.002** (0.000, 0.004)	0.002*** (0.000, 0.003)	0.002** (0.000, 0.003)
Observations	25 047	25 047	30 531	30 531
R-squared	0.002	0.002	0.004	0.004

All estimates are based on linear regressions. Coefficients are displayed with 95% CIs in parentheses.
Model 1 and model 3 control for child and mother characteristics as well as village and round fixed effects only.
Model 2 and model 4 control for child, mother characteristics, village, round as well as mother fixed effects.
**** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$.

that additional out-of-pocket payments contribute to the generally low demand for ANC services.[41 42] In order to increase beneficiary satisfaction and utilisation of the health centres, incentives (availability and utilisation of health services, posting and respect of fees for healthcare procedures, availability of drugs and strategic inputs, existence and functionality of management committees, and the conduct of sensitisation sessions on the priority health problems of the village) have more recently been put in place.

The main strength of our study is the continuous prospective collection of surveillance data through the HDSS, which allowed to closely monitor and measure changes in healthcare seeking behaviours and health outcomes over time. The study also benefits from the central decision on the timing and location of new facilities, providing a plausible natural experiment for assessing facility impacts.

Nevertheless, our study is subject to certain limitations. First, the results are based on only a small number (n=4) of new health facilities constructed. Even though we believe that these facilities are fairly representative in the national efforts in Côte d'Ivoire to strengthen PHC, observed impacts may be different in other settings. It is also conceivable that average health facility distances prior to the construction of facilities may be larger in other areas. In our setting, average distance to health facilities prior to the opening of new centres was 5 km. These distances are likely substantially larger in other, less densely populated settings, even though some recent papers suggested that most households now live fairly close to facilities in SSA.[30 43] Second, from a quality of care perspective, both equipment and staffing provided to facilities are of critical importance. On average, the four new health centres had only one staff member and limited diagnostic tools. Hence, the estimates presented here lack representation for an establishment of larger and better equipped places. Third, we only had a relatively

small number of child (postinfancy under 5) deaths in our sample, limiting our statistical power. Larger studies may be able to detect smaller improvements. Fourth, we opted for Euclidean distances calculation from the household to the nearest health facility. This likely underestimates the true distance and travel time on the ground, and may thus bias our distance estimates.[14 44]

CONCLUSION

Our study suggests that local construction of new health centres in a mainly rural part of south-central Côte d'Ivoire may have only relatively limited impact on healthcare utilisation and overall population health. More research will be needed to better understand the somewhat limited impacts seen in this study as well as to identify the health infrastructure needed more generally for improving health outcomes in this setting.

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