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# BMJ Open

## Patient safety in primary care: where next for research and practice? A James Lind Alliance Priority Setting Partnership

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## Abstract

Objectives: to identify the top 10 unanswered research questions for primary care patient safety research.

Design: a modified nominal group technique.

Setting: UK

Participants: Anyone with experience of primary care including: patients, carers and healthcare professionals. 341 patients and 86 healthcare professionals submitted questions.

Main outcomes: A top 10, and top 30, future research questions for primary care patient safety

Results: 443 research questions were submitted by 341 patients and 86 healthcare professionals, through a national survey. After checking for relevance and rephrasing, a total of 173 questions were collated into themes. The themes were largely focused on communication, team and system working, interfaces across primary and secondary care, medication, self-management support and technology. The questions were then prioritised through a national survey, the top 30 questions were taken forward to the final prioritisation workshop. The top 10 research questions focused on the most vulnerable in society, holistic whole-person care, safer communication and co-ordination between care providers, work intensity, continuity of care, suicide risk, complex care at home, and confidentiality.

Conclusions: This study was the first national prioritisation exercise to identify patient and health care professional priorities for primary care patient safety research. The research priorities identified a range of important gaps in the existing evidence to inform everyday practice to address primary care patient safety.

Key words: patient safety; primary care; James Lind Alliance; pharmacy; general practice

## Strengths and limitations of this study

- This is the first national research prioritisation exercise to identify primary care patient safety research priorities.

- The study adheres to the James Lind Alliance process and principles of being patient- and health care professional-centric.
- The top 10 research uncertainties for primary care patient safety research were identified in the process.
- While the process identifies the top 10, and top 30, research priorities for future research it is not guaranteed that this will be funded.
- The process identified new areas of research focus as well as understanding how existing clinical concepts might be understood from a patient safety perspective.

## INTRODUCTION

Patient safety in healthcare is a policy priority at international, national, regional and local levels and is important to, and the responsibility of, everyone. Globally the majority of patient contacts with healthcare occur out of hospitals in primary care, family medicine and transitional settings between providers, yet patient safety research has been done mostly in hospital settings [1]. Patient safety can be defined as “the avoidance, prevention, and amelioration of adverse outcomes or injuries stemming from the processes of healthcare” [2]. The knowledge base to inform safer care and clinical decision making needs to be expanded to address questions that are needed in everyday clinical practice and potential strategies for system-wide improvement of care safety need to be prioritised [3]. Primary care includes a number of healthcare areas including general practice, community pharmacies, dentistry, high street optometrists and others working in community settings. The nature of much of the clinical work in primary care centres on treatment uncertainties, which are often complex and not necessarily acute in nature, and co-ordination across services, which poses many challenges to patient safety [4,5].

Clinical research aims to improve the evidence upon which decisions are made about prevention, treatment, care, management and cure whilst avoiding a waste of research resources [6]. In the last ten years there has been a growth in primary care patient safety research [1], which has focused mostly on medication safety and errors. As there is limited time and resources available for research it is important that priority is given to areas of patient and healthcare professional priority to address issues that affect everyday practice [7]. There is an increasing recognition of the role of

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2  
3 patients and healthcare professionals in co-setting the research agenda and the research community  
4 has been challenged to prioritise and fund research questions that are of relevance to a diverse  
5 range of stakeholders, including patients and healthcare professionals [8]. The James Lind Alliance  
6 (JLA) priority setting partnership (PSP) approach works with patients, carers and healthcare  
7 professionals to identify the priorities that are most important for research to address [9]. There  
8 have been over 60 JLA PSPs investigating a range of treatment uncertainties, which focus on discrete  
9 clinical topics such as asthma, endometrial cancer, schizophrenia and vitiligo [10-13]. This approach  
10 addresses the possible divergence between clinical research and patient priorities, which brings  
11 about the largest improvements in our knowledge of disease and service delivery [8].  
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20 Involving a wider set of stakeholders in prioritising research questions may identify key areas that  
21 have not been prioritised previously by funding bodies [10]. In the UK, the Department of Health  
22 funds health and care research through the National Institute for Health Research (NIHR) [14]. The  
23 NIHR aims to improve health through research and supports the active involvement of the public to  
24 achieve this aim. The JLA is overseen by the NIHR to support the research priorities identified  
25 through the partnerships so that they can feed directly in to national funding priorities [14, 15]. The  
26 Primary Care Patient Safety PSP pushed the boundaries of the JLA process by looking at unanswered  
27 questions in the diverse area of primary care, as opposed to a single clinical topic [4, 16]. The aim of  
28 the Primary Care Patient Safety PSP was to identify unanswered research questions in the field of  
29 primary care patient safety research and to identify the top research priorities for primary care  
30 patient safety from patients, carers, and primary care healthcare professionals.  
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## 41 **METHOD**

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43 This study followed the JLA methodology [9]. This project was led and funded by the NIHR Greater  
44 Manchester Primary Care Patient Safety Translational Research Centre (Greater Manchester PSTRC)  
45 which is a partnership between Salford Royal National Health Service (NHS) Foundation Trust and  
46 The University of Manchester working with clinical and patient partner organisations. Partner  
47 organisations included representatives from the Royal College of General Practitioners, Royal College  
48 of Nursing, British Dental Association, Healthwatch Manchester, Carers UK, The Patients Association,  
49 Pharmacy Voice, NHS Salford Clinical Commissioning Group, Royal Pharmaceutical Society, and the  
50 Lesbian, Gay, Bisexual and Trans (LGBT) Foundation. The JLA provided an independent chair, advised  
51 on methodology and facilitated the final prioritisation setting workshop [9].  
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3 The University of Manchester Research Ethics Committee approved the study (REC reference:  
4 16141)  
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### 9 **Stage 1: Initiation**

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11 The first stage involved identifying potential partner organisations to be members of the steering  
12 group to direct the project as well as having access to a wide range of potential participants to  
13 submit questions and reflected the diversity of people who work and/or use primary care services.  
14  
15 The steering group was responsible for from agreeing the initial focus, publicising the PSP,  
16 overseeing and collating the priorities as well as taking the final priorities to research funders [9].  
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18 Anyone living in the UK who uses primary care services, carers, or who are healthcare professionals  
19 in primary care were eligible to participate in the identification and prioritisation of uncertainties.  
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21 Non-clinical researchers and employees of pharmaceutical or medical devices companies were  
22 excluded from the survey [9]. A website was created  
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24 (<http://research.bmh.manchester.ac.uk/PatientSafetyPSP>) to advertise the partnership and the  
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26 online survey.  
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### 32 **Stage 2: Gathering 'uncertainties'**

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34 The first consultation was conducted via an electronic questionnaire with paper copies available on  
35 request. Participants were asked "What are your questions about primary care (general practice,  
36 pharmacy, dentistry) patient safety?" and a short demographic survey available through the PSP  
37 website (the full survey is available as online supplementary material). The questionnaire was open  
38  
39 from 1<sup>st</sup> June to 13<sup>th</sup> July, 2016. Participants were recruited via a range of convenience sampling in  
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41 line with the aim of the JLA approach which promotes that the process is as inclusive as possible of  
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43 patient and healthcare professional views [9]. The steering group members and the Greater  
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45 Manchester PSTRC promoted the survey through a range of newsletters to members, social media,  
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47 and through professional and patient networks.  
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### 52 **Stage 3: Analysis and verification of uncertainties**

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54 The submitted questions were grouped into key themes. Questions were then analysed to identify  
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56 duplicates and indicative questions were created when there were multiple questions submitted  
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3 that asked similar questions. Duplicate questions, comments or questions outside the scope of the  
4 PSP were removed. RM led the identification of the indicative questions with initial discussion with  
5 SC and JS. The steering group then reviewed the indicative questions, and questions identified as  
6 duplicate or out of scope which had been removed, alongside the initial submitted questions to  
7 confirm the final question set maintained the intent of the initial submitted questions. Every  
8 question was then searched against the existing literature. The literature was searched by an  
9 independent group of health information specialists led by SG and JW from Trust library service,  
10 Manchester University NHS Foundation Trust used a pre-defined systematic criteria. Analysis of the  
11 search results was completed by RM and RA. A question was considered to have met the certainty  
12 criteria if a recent (within 5 years) systematic review concluded that there was sufficient evidence to  
13 answer the question [11,17].  
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#### 23 **Stage 4: interim prioritisation**

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25 The steering group ranked the questions via an online survey where questions were presented to  
26 each member in a random order to reduce bias. The top 60 questions were then taken to a second  
27 national survey. The second survey was open from 13<sup>th</sup> January to 24<sup>th</sup> January, 2017. Patients,  
28 carers and healthcare providers were invited to rank the importance of each of the questions for  
29 primary care patient safety research from 'very important' to 'very unimportant.' To reduce bias  
30 questions were presented in a random order to each participant.  
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#### 38 **Stage 5: Final Prioritisation workshop**

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40 The top 30 questions ranked as the most important were taken forward to a final prioritisation  
41 workshop which was a face-to-face consensus meeting held on the 16<sup>th</sup> March, 2017. Steering group  
42 members, volunteers from partner organisations, patients and carers were recruited through  
43 networks to take part in the final workshop. Attendees were divided into 3 equal sized groups with a  
44 mix of healthcare professionals, patients and carers. The groups were asked to rank the questions  
45 through guided discussion facilitated by three independent JLA advisors. The rankings were then  
46 collated and the groups mixed and then ranked the questions a second time. The aggregate ranking  
47 from the small group exercise was then taken forward to a whole group discussion where the final  
48 order of question priority was agreed. The final top ten most important unanswered questions in  
49 primary care patient safety were agreed by the full group (Figure 1).  
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## Patient Involvement

Patients were involved in the study as members of the steering group as representatives of patient groups. Patient steering group members, along with other steering group members, directed the study, develop and agree the scope of the PSP, recruitment of patients as representatives of patient groups, reviewing and agreeing indicative questions, ranking of questions and in all stages of the prioritisation and dissemination processes through advertising the survey and its results to their networks.

## RESULTS

### Question gathering

448 participants answered all or part of the initial national free text survey with 237 people submitting 443 questions (see Figure 1). 341 questions were submitted by patients or carers (Table 1). The initial survey yielded 9124 views. 182 submissions either did not include a question or stated that they did not have a question about primary care patient safety (n=144) or did not understand the question (n=38). From the remaining 270 submissions, 443 individual research questions were identified.

**Table 1: Participant demographics**

Participant characteristic	First survey	Second survey
Patient or carer	341	373
Healthcare professional	86	51
Preferred not to say	3	1
Other	3	19
Left blank	5	3
<b>Age</b>		
16 to 24 years	4	5
25 to 34 years	25	43
35 to 44 years	38	45

45 to 54 years	62	86
55 to 64 years	87	117
65 to 74 years	75	115
75 and over	20	30
Prefer not to say	1	3
Left blank	6	3
<b>Ethnicity</b>		
Arab	1	1
Asian or Asian British: Indian	7	5
Asian or Asian British: Chinese	3	0
Asian or Asian British: Other	1	1
Asian or Asian British: Pakistani	2	3
Black or Black British: Caribbean	4	1
Black or Black British: African	2	0
Black or Black British: Other	1	0
Prefer not to say	7	8
Scottish	0	1
White	411	412
White English	0	1
White and Asian	1	3
White and Black African	1	2
White and Black Caribbean	1	2
White and North African	0	1
White British	0	1
Other	2	0
Missing	2	5
<b>Gender</b>		
Female	225	237
Male	218	202
In another way	1	0
Prefer not to say	0	5
Left blank	4	3
<b>Gender same as at birth</b>		
No	3	1

Yes	427	434
Prefer not to say	0	5
Left blank	7	7
Did not understand the question	1	0

### Analysis and verification of uncertainties

46 questions were excluded as outside of the scope of the PSP; for example a request for research in stem cell research. The remaining 397 questions were then grouped into themes. The key themes identified were medication (n=50), diabetes care (n=46), access (n=32), education and training (n=29), communication (n=28), patient records (n=14), workforce and capacity (n=13), continuity of care (n=10), governance (n=9), multimorbidity (n=7), foot care (n=7), reception (n=6), harm (n=6), out of hours care (n=6), patient awareness of patient safety (n=6), hygiene (n=6) (for all topic themes see table 2).

**Table 2: Topic themes of submitted questions**

Topic theme	Number of questions submitted
Medication	50
Diabetes care	46
Access	32
Education and training	29
Communication	28
Patient records	14
Workforce and capacity	13
Continuity of care	10
Governance	9
Multimorbidity	7
Foot care	7
Reception	6
Harm	6
Out of hours care	6
Patient awareness of patient safety	6
Hygiene	6
Interface	5
Blood tests	5
Diagnosis	5
Treatment	5
NICE guidance	4
Dispensing	4
Appointment time	3

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3	Disability	3
4	Information	3
5	Long term condition management	3
6	Pain	3
7	Risk assessment	3
8	Multidisciplinary teams	2
9	Holistic views of patients	2
10	Understanding patient safety	2
11	Implementation of research or guidelines	2
12	Co-ordination of care	2
13	Confidentiality	2
14	Cost of safety	2
15	Intervention development	2
16	Knowledge	2
17	Mental health	2
18	Annual follow-up	2
19	Patient experience	2
20	Medical errors	2
21	Identifying people at risk of suicide	1
22	Care Quality Commission	1
23	Definition of patient safety	1
24	Dementia	1
25	Diet	1
26	NHS changes	1
27	Dental infection	1
28	Condition awareness	1
29	Consultation	1
30	Contextual approaches to safety	1
31	Errors	1
32	Geographical differences	1
33	Health and social care development	1
34	Impact of patient safety awareness	1
35	Integrated approach to safety	1
36	Locum doctors	1
37	Minor injuries	1
38	Models of care	1
39	Obesity	1
40	Patient engagement with healthcare	1
41	Palliative care	1
42	Patient role in safety	1
43	Physical safety	1
44	Polypharmacy	1
45	Population versus personalised care	1
46	Patient and public involvement	1
47	Prescription	1
48	Prevention of issues	1
49	Priorities	1
50	Quality improvement	1
51	Referrals	1
52	Regional care	1
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Resources	1
Review appointments	1
Safety boundaries	1
Safety causing other issues	1
Safer care at home	1
Service changes	1
Technology	1
Test results	1
Transferability of patient safety initiatives	1
Violent patient management	1
Yellow Card scheme	1

Questions focused on primary care broadly (n=240), General Practice (n=95), patient level self-management (n=30), pharmacy (n=14), out of hours care (n=6), patient and public involvement in research (n=2), and physiotherapy (n=1).

Indicative questions were created from duplicate entries and narrative submissions so that they kept the original meaning of the submission, leaving 216 questions to be verified against the existing literature evidence. All indicative questions were agreed by the steering group. In total, 173 questions were considered unanswered by research.

### Interim prioritisation

The 60 most important unanswered research questions were then prioritised by a second national online survey completed by 447 people, including 374 patients or carers. The top 30 questions that were ranked as most important were taken forwards to the final consensus meeting (see table 3 for ranking by patients and healthcare professionals).

**Table 3: Ranking of Top 30 questions (final and pre-workshop)**

Question	Final rank post workshop	Overall rank (pre final workshop)	Rank pre workshop (by patients or carers)	Rank pre workshop by healthcare professionals
How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?	1	3	3	5

How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?	2	1	1	4
How can we improve safe communication and co-ordination of care between primary and secondary care?	3	10	15	1
In what ways does work intensity, hours worked & staffing levels affect patient safety/near misses?	4	7	9	3
How does continuity of care influence patient safety?	5	11	11	22
How well do patients understand the information that has been conveyed to them during the consultation?	6	9	8	6
What can primary care do to identify and support people who may be at risk of suicide?	7	5	6	8
Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute on chronic multi-morbid)?	8	22	21	29
How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?	9	30	30	19
How can risks be mitigated to allow for safe complex care at home?	10	29	29	20
Are difficulties in contacting doctors and/or making appointments associated with more delays or errors in diagnosis or other failures of care?	11	15	13	27
How many patients actually know what medication they are taking, what for and what the potential side effects are?	12	20	25	18
What can be done to improve access to GP surgery for someone with mental health problems?	13	8	7	13
How can communication between healthcare professionals be improved for people with multiple long term conditions?	14	2	2	2
How safe is treatment in out of hours care if patient notes are not available?	15	4	5	7
What do patients understand about when they should or shouldn't contact a GP and who they should see instead?	16	25	27	24
How can we encourage patients and clinicians to be more open about patient safety incidents within a culture of learning rather than blame?	17	28	32	14
What steps can be taken to improve patient safety in out of hours care?	18	12	12	17
What is the role of the receptionist in patient		26	24	42

1	safety i.e. facilitating access to urgent appointments?	19			
2	How well trained are receptionists as acting as gatekeepers to GPs and prioritising patients?	20	24	22	33
3	How can GP practices appointment systems (e.g. telephone, online) be improved?	21	13	10	47
4	What types of prescribing errors are occurring in GP prescribing practice and how often are they occurring?	22	27	31	11
5	How do GPs inform their patients of the side effects and potential risks when prescribing a new medication?	23	21	19	35
6	How are medical errors in primary care prevented and recorded?	24	18	20	21
7	Do GP practices keep patient records up to date to ensure safety when a patient is seen by a different GP?	25	6	4	26
8	Why is there such a time lag between seeing the hospital consultant and the GP getting information about a medication change?	26	16	17	25
9	How frequent are the misdiagnosis of symptoms by GPs resulting in patient safety incidents?	27	14	14	23
10	Do GPs and other healthcare professionals record patients who are vulnerable/at risk in the patient notes?	28	17	16	36
11	Does seeing a named GP who knows an individual have safer care than seeing a GP who doesn't know me?	29	19	18	45
12	Do the actions of receptionists have potential ramifications for patient safety?	30	23	23	28

### Final prioritisation

A mixed group of 22 stakeholders discussed and ranked the final 30 questions at a final face-to-face meeting (13 patients or carers, 3 GPs, 5 pharmacists and 1 nurse). The discussions were facilitated by independent JLA facilitators [9]. The top 10 questions were agreed by all stakeholders as the most important unanswered questions (see table 4).

**Table 4: Top 10 research priorities**

1	How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?
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2	How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?
3	How can we improve safe communication and co-ordination of care between primary and secondary care?
4	In what ways does work intensity, hours worked and staffing levels affect patient safety/near misses?
5	How does continuity of care influence patient safety?
6	How well do patients understand the information that has been conveyed to them during the consultation?
7	What can primary care do to identify and support people who may be at risk of suicide?
8	Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute or chronic multi-morbid)?
9	How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?
10	How can risks be mitigated to allow for safe complex care at home?

## DISCUSSION

This study has identified the limited evidence available currently to address some key questions and priorities about patient safety in primary care. Of 270 questions submitted, 173 unique questions were identified for prioritisation. The top 10 research priorities (see table 4) included how patient safety can be assured for the most vulnerable in society, taking holistic approaches to care, transitions and communication of care between primary and secondary care, staffing issues, continuity of care, communication between patients and care providers, identifying and support people at risk of suicide, the appropriateness of different practitioners for different types of clinical work, accessing patient medical records and safe care at home. The questions incorporated understanding existing concepts and challenges (e.g. continuity of care, holistic care and communication) with emerging issues and widening the focus of patient safety priorities (e.g. safer care at home or patients accessing their medical records) [18-21]. These results will be used by funders and researchers to identify future research priorities that are most relevance to patients and



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3 healthcare professionals in an attempt to address this lack of evidence to support patient and  
4 healthcare professional everyday questions about patient safety in primary care and research  
5 activity.  
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10 The limited evidence to support patients and healthcare professionals to inform primary care service  
11 design and delivery is important given the growing priority of patient safety both nationally and  
12 internationally [22]. Whilst the focus of this PSP was within the UK, the top 10 uncertainties reflect  
13 many universal commonalities addressing patient safety in care delivery and management (such as  
14 staffing issues, communications, and transitions between care settings) that are of relevance  
15 internationally and for which there are limited tools or strategies to measure, monitor and improve  
16 patient safety; for example, diagnostics and transitions of care [1]. The fact that the number one  
17 priority was about understanding patient safety for the most vulnerable in society is particularly  
18 relevant given that this includes people where there has traditionally received less research focus  
19 [23]. Furthermore, the recognition of treating the patient as a whole person, rather than focusing on  
20 individual conditions, is of particular relevance given that many of the guidelines and support  
21 available has focused on individual conditions (for example, in the UK the National Institute for  
22 Health and Care Excellence [24]) and do not address the everyday decisions and prioritisations that  
23 patients and healthcare professionals must make when faced with multiple conditions and  
24 treatment options [25,26].  
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39 Communication and care co-ordination was a focus of many questions that were submitted, despite  
40 the fact that there is a large body of research in these areas and these issues. In addition, a focus on  
41 holistic care is not a new priority with personal and holistic care having been advocated for many  
42 years [27], suggesting that in an ever more complex and digital era of medicine, personal care  
43 remains of importance. It suggests also that there remains a gap between rhetoric and reality [28]. It  
44 is still not understood clearly how these issues are conceptualised and understood from a patient  
45 safety perspective; for example, continuity of care [29]. This suggests that there remain unanswered  
46 questions about how to implement research into practice and potentially the impact, or awareness,  
47 of research to inform policy, commissioning and clinical practice [8, 22, 30]. Whilst research exists in  
48 part to address some of these questions [31], there remains an imbalance of research evidence  
49 across primary care professions that responds to the context in which decisions are being made by  
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3 different professionals (e.g. dentists, pharmacists, practice nurses) and a lack of strong evidence,  
4 improvement studies or replication studies to support these decisions [32].  
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### 8 9 **Strengths and limitations of the study**

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11 This was a large national prioritisation exercise with 341 patients and/or carers, and 94 healthcare  
12 professionals submitting questions and the priorities identified unanswered question which are of  
13 relevance across the UK. The imbalance of submissions between patients and healthcare  
14 professional was noticeable given the targeted approach by representatives of primary healthcare  
15 professional groups and professional networks. Adverts were sent to members of various  
16 organisations including patient support groups, members of professional organisations as well as  
17 through Twitter and other non-specific targeted adverts. Although this process is unlikely to be  
18 representative given that certain groups maybe more active and more likely to submit questions,  
19 this is mitigated by the process of creating indicative questions for similar submissions and the  
20 prioritisation exercises meaning that the final top 10 questions were from the full range of  
21 submissions reflecting patient and health care professional priorities. The breadth of different key  
22 stakeholders throughout the process was a strength, which ensured the credibility and relevance of  
23 the top 10 throughout the process [11, 33, 34]. However, the JLA procedure excludes non-clinical  
24 researchers, whilst including clinical researchers [9], assumes healthcare professional researchers  
25 are able to remove their research bias whereas non-clinical researchers (who may be users of  
26 primary care services as either patients or carers) are not. One potential limitation of this process is  
27 the breadth of questions that were submitted, as primary care is a broad and diverse service area  
28 and some questions suggested large programmes of research (for example: *"At what level can  
29 patient safety interventions in primary care be applied, e.g. nationally, regionally, clinical  
30 commissioning groups, practice cluster, practice, individual clinician, patient?"*). These questions  
31 were deliberately kept broad in order to ensure that questions kept the original intent of the  
32 submitted question in align with the JLA process. Rephrasing and indicative question were checked  
33 by the steering group to ensure that the original intent of the questions were maintained but it was  
34 difficult in some circumstances to be able to focus the question to fit within a searchable criteria.  
35 The questions are generally broad, potential programmes of work which reflects the broad nature of  
36 the question focusing on a core component of service delivery rather than a specific disease focus.  
37 In these instances, we were as open and inclusive in the literature searching and reviewing as  
38 possible. Another strength of this approach was that the areas of priority from the initial open  
39 survey were reflected in the top 10 final priorities: communication, team and system working,  
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3 interfaces across primary and secondary care, medication, self-management support and  
4 technology. One limitation of this study is that the majority of patients who completed the first  
5 survey were white (92%) and over 55 (58%) despite broad promotional activities. A consultation  
6 process like this will be more likely to reach people who were more engaged with research and this  
7 is a similar critique to the evaluations of other patient and public involvement activities who were  
8 more likely to involve white, older people [23]. Engaging with black and minority ethnic groups  
9 across a range of ages is an important component of future work.  
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### 17 **Future work**

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19 This project will inform the development of future research priorities and funding applications. It is  
20 important that research in primary care patient safety prioritises questions that address practical  
21 issues to support care delivery and use. Future research could focus on understanding the priorities  
22 for particular communities, such as black and minority ethnic groups, who have often not  
23 participated in traditional research and patient and public involvement.  
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### 30 **Conclusions**

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32 The top 10 primary care patient safety research priorities were generated using an established  
33 transparent and systematic approach. The research priorities covered a range of areas of priority for  
34 patients, carers and healthcare professionals; how patient safety can be assured for the most  
35 vulnerable in society, taking holistic approaches to care, transitions and communication of care  
36 between primary and secondary care, staffing issues, continuity of care, communication between  
37 patients and care providers, identifying and support people at risk of suicide, the appropriateness of  
38 different practitioners for different types of clinical work, accessing patient medical records and safe  
39 care at home. These findings will be used to address these issues to set the research agenda to  
40 support patients, carers and healthcare professionals and to maximise the utility and impact of  
41 patient safety research in primary care.  
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### 51 **What is already known on this topic**

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3 Patient safety in healthcare is an international priority for research and practice but despite the  
4 majority of patient contacts occurring in primary care the majority of research to inform practice has  
5 occurred in secondary care.  
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### 8 **What this study adds**

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10 The top priorities for primary care patient safety research for healthcare professionals and patients  
11 focused on the most vulnerable in society, holistic whole-person care, safer communication and co-  
12 ordination between care providers, work intensity and continuity of care.  
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16  
17

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25 Service Salford Clinical Commissioning Group; Mags Watson, Royal Pharmaceutical Society; and  
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29 Dutton from Central Manchester Foundation Trust library.  
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48 expressed are those of the author(s) and not necessarily those of the NHS, the NIHR, or the  
49 Department of Health.  
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**Competing interests declaration**

We have read and understood BMJ policy on declaration of interests and declare that we have no competing interests

**Details of author contributions**

SC and ST designed the study and convened the steering group. RM led the study, carried out data collection, analysis, and interpretation of data. CR was responsible for promoting the surveys and coordinating members of the steering group. RA and JS were involved in the data collection and interpretation. SG and JW led the literature searching. RM drafted the initial manuscript and all authors have been involved in revising the manuscript and have given final approval of the version to be published. RM is the guarantor.

All authors, external and internal, had full access to all of the data (including statistical reports and tables) in the study and can take responsibility for the integrity of the data and the accuracy of the data analysis.

**Identifiable patient information**

No identifiable patient information has been included in the manuscript.

**Data sharing statement**

Data sharing: no additional data available

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## 10 **FIGURE LEGEND**

11  
12 Figure 1: Summary of the James Lind Alliance Priority Setting Partnership  
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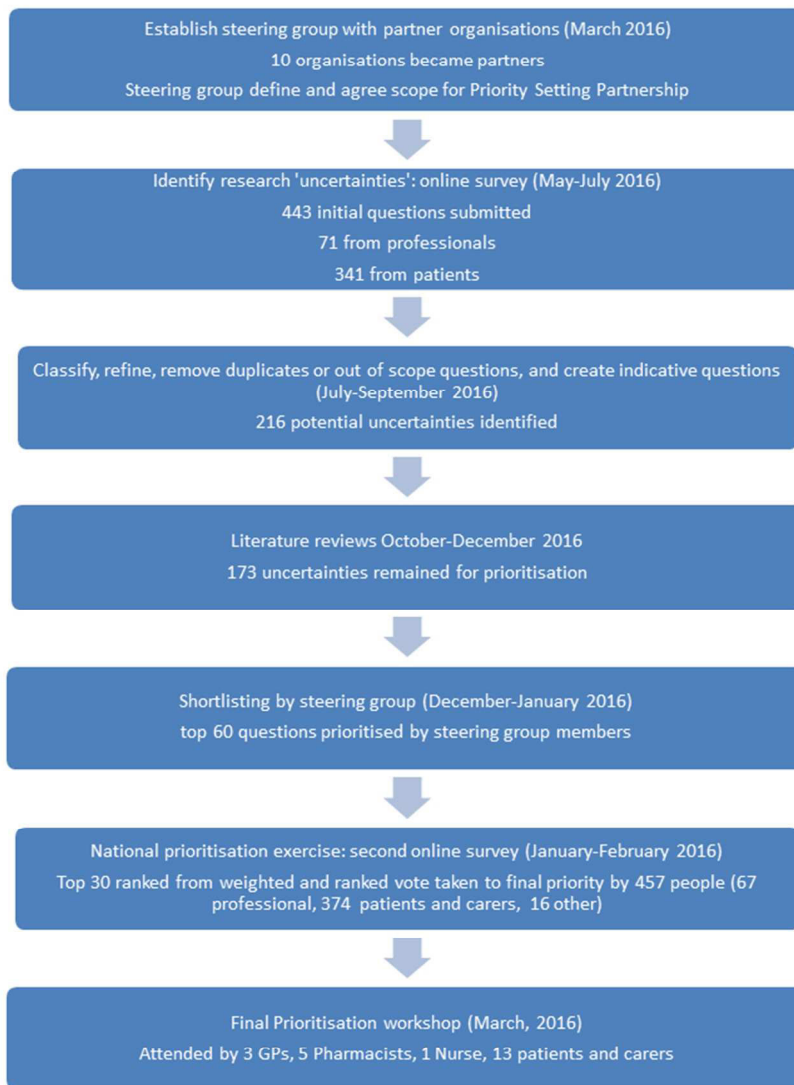


Figure 1: Summary of the James Lind Alliance Priority Setting Partnership

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# BMJ Open

## Patient safety in primary care: where next for research and practice? A James Lind Alliance Priority Setting Partnership

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4 Priority Setting Partnership  
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## Abstract

Objectives: to identify the top 10 unanswered research questions for primary care patient safety research.

Design: a modified nominal group technique.

Setting: UK

Participants: Anyone with experience of primary care including: patients, carers and healthcare professionals. 341 patients and 86 healthcare professionals submitted questions.

Main outcomes: A top 10, and top 30, future research questions for primary care patient safety

Results: 443 research questions were submitted by 341 patients and 86 healthcare professionals, through a national survey. After checking for relevance and rephrasing, a total of 173 questions were collated into themes. The themes were largely focused on communication, team and system working, interfaces across primary and secondary care, medication, self-management support and technology. The questions were then prioritised through a national survey, the top 30 questions were taken forward to the final prioritisation workshop. The top 10 research questions focused on the most vulnerable in society, holistic whole-person care, safer communication and co-ordination between care providers, work intensity, continuity of care, suicide risk, complex care at home, and confidentiality.

Conclusions: This study was the first national prioritisation exercise to identify patient and health care professional priorities for primary care patient safety research. The research priorities identified a range of important gaps in the existing evidence to inform everyday practice to address primary care patient safety.

Key words: patient safety; primary care; James Lind Alliance; pharmacy; general practice

## Strengths and limitations of this study

- This is the first national research prioritisation exercise to identify primary care patient safety research priorities.
- The study adheres to the James Lind Alliance process and principles of being patient- and health care professional-centric.
- The top 10 research uncertainties for primary care patient safety research were identified in the process.
- While the process identifies the top 10, and top 30, research priorities for future research it is not guaranteed that this will be funded.
- The process identified new areas of research focus as well as understanding how existing clinical concepts might be understood from a patient safety perspective.

## INTRODUCTION

Patient safety in healthcare is a policy priority at international, national, regional and local levels and is important to, and the responsibility of, everyone. Globally the majority of patient contacts with healthcare occur out of hospitals in primary care, family medicine and transitional settings between providers, yet patient safety research has been done mostly in hospital settings [1]. Patient safety can be defined as “the avoidance, prevention, and amelioration of adverse outcomes or injuries stemming from the processes of healthcare” [2]. The knowledge base to inform safer care and clinical decision making needs to be expanded to address questions that are needed in everyday clinical practice and potential strategies for system-wide improvement of care safety need to be prioritised [3]. Primary care includes a number of healthcare areas including general practice, community pharmacies, dentistry, high street optometrists and others working in community settings. The nature of much of the clinical work in primary care centres on treatment uncertainties, which are often complex and not necessarily acute in nature, and co-ordination across services, which poses many challenges to patient safety [4,5].

Clinical research aims to improve the evidence upon which decisions are made about prevention, treatment, care, management and cure whilst avoiding a waste of research resources [6]. In the last ten years there has been a growth in primary care patient safety research [1], which has focused mostly on medication safety and errors. As there is limited time and resources available for research

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3 it is important that priority is given to areas of patient and healthcare professional priority to  
4 address issues that affect everyday practice [7]. There is an increasing recognition of the role of  
5 patients and healthcare professionals in co-setting the research agenda and the research community  
6 has been challenged to prioritise and fund research questions that are of relevance to a diverse  
7 range of stakeholders, including patients and healthcare professionals [8]. The James Lind Alliance  
8 (JLA) priority setting partnership (PSP) approach works with patients, carers and healthcare  
9 professionals to identify the priorities that are most important for research to address [9]. There  
10 have been over 60 JLA PSPs investigating a range of treatment uncertainties, which focus on discrete  
11 clinical topics such as asthma, endometrial cancer, schizophrenia and vitiligo [10-13]. This approach  
12 addresses the possible divergence between clinical research and patient priorities, which brings  
13 about the largest improvements in our knowledge of disease and service delivery [8].  
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23 Involving a wider set of stakeholders in prioritising research questions may identify key areas that  
24 have not been prioritised previously by funding bodies [10]. In the UK, the Department of Health  
25 funds health and care research through the National Institute for Health Research (NIHR) [14]. The  
26 NIHR aims to improve health through research and supports the active involvement of the public to  
27 achieve this aim. The JLA is overseen by the NIHR to support the research priorities identified  
28 through the partnerships so that they can feed directly in to national funding priorities [14, 15]. The  
29 Primary Care Patient Safety PSP pushed the boundaries of the JLA process by looking at unanswered  
30 questions in the diverse area of primary care, as opposed to a single clinical topic [4, 16]. The aim of  
31 the Primary Care Patient Safety PSP was to identify unanswered research questions in the field of  
32 primary care patient safety research and to identify the top research priorities for primary care  
33 patient safety from patients, carers, and primary care healthcare professionals.  
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## 44 **METHOD**

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46 This study followed the JLA methodology [9]. This project was led and funded by the NIHR Greater  
47 Manchester Primary Care Patient Safety Translational Research Centre (Greater Manchester PSTRC)  
48 which is a partnership between Salford Royal National Health Service (NHS) Foundation Trust and  
49 The University of Manchester working with clinical and patient partner organisations. Partner  
50 organisations included representatives from the Royal College of General Practitioners, Royal College  
51 of Nursing, British Dental Association, Healthwatch Manchester, Carers UK, The Patients Association,  
52 Pharmacy Voice, NHS Salford Clinical Commissioning Group, Royal Pharmaceutical Society, and the  
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3 Lesbian, Gay, Bisexual and Trans (LGBT) Foundation. The JLA provided an independent chair, advised  
4 on methodology and facilitated the final prioritisation setting workshop [9].  
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7 The University of Manchester Research Ethics Committee approved the study (REC reference:  
8 16141)  
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### 10 11 12 13 **Stage 1: Initiation**

#### 14 15 *Steering group set up*

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17 The first stage involved identifying potential partner organisations to be members of the steering  
18 group to direct the project as well as having access to a wide range of potential participants to  
19 submit questions and reflected the diversity of people who work and/or use primary care services.  
20 The steering group included representatives from the Royal College of Nursing; the British Dental  
21 Association; the Royal College of General Practitioners; Healthwatch Manchester; Carers UK; the  
22 Patients Association; Pharmacy Voice; National Health Service Salford Clinical Commissioning Group;  
23 Royal Pharmaceutical Society; and Lesbian, Gay, Bisexual and Trans Foundation The steering group  
24 was responsible for from agreeing the initial focus, publicising the PSP, overseeing and collating the  
25 priorities as well as taking the final priorities to research funders [9].  
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#### 35 *Project initiation and eligibility*

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37 Anyone living in the UK who uses primary care services, carers, or who are healthcare professionals  
38 in primary care were eligible to participate in the identification and prioritisation of uncertainties.  
39 Non-clinical researchers and employees of pharmaceutical or medical devices companies were  
40 excluded from the survey [9]. A website was created  
41 (<http://research.bmh.manchester.ac.uk/PatientSafetyPSP>) to advertise the partnership and the  
42 online survey.  
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### 50 **Stage 2: Gathering 'uncertainties'**

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52 The first consultation was conducted via an electronic questionnaire with paper copies available on  
53 request (online supplementary material 1). Participants were asked "What are your questions about  
54 primary care (general practice, pharmacy, dentistry) patient safety?" and a short demographic  
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3 survey available through the PSP website (the full survey is available as online supplementary  
4 material). The questionnaire was open from 1<sup>st</sup> June to 13<sup>th</sup> July, 2016. Participants were recruited  
5 via a range of convenience sampling in line with the aim of the JLA approach which promotes that  
6 the process is as inclusive as possible of patient and healthcare professional views [9]. The steering  
7 group members and the Greater Manchester PSTRC promoted the survey through a range of  
8 newsletters to members, social media, and through professional and patient networks.  
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### 15 **Stage 3: Analysis and verification of uncertainties**

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17 The submitted questions were grouped into key themes. Questions were then analysed to identify  
18 duplicates and indicative questions were created when there were multiple questions submitted  
19 that asked similar questions. Duplicate questions, comments or questions outside the scope of the  
20 PSP were removed. RM led the identification of the indicative questions with initial discussion with  
21 SC and JS. The steering group then reviewed the indicative questions, and questions identified as  
22 duplicate or out of scope which had been removed, alongside the initial submitted questions to  
23 confirm the final question set maintained the intent of the initial submitted questions. Every  
24 question was then searched against the existing literature. The literature was searched by an  
25 independent group of health information specialists led by SG and JW from Trust library service,  
26 Manchester University NHS Foundation Trust used a pre-defined systematic criteria. Analysis of the  
27 search results was completed by RM and RA. A question was considered to have met the certainty  
28 criteria if a recent (within 5 years) systematic review concluded that there was sufficient evidence to  
29 answer the question [11,17].  
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### 43 **Stage 4: interim prioritisation**

44 The steering group ranked the questions via an online survey where questions were presented to  
45 each member in a random order to reduce bias. The top 60 questions were then taken to a second  
46 national survey. The second survey was open from 13<sup>th</sup> January to 24<sup>th</sup> January, 2017. Patients,  
47 carers and healthcare providers were invited to rank the importance of each of the questions for  
48 primary care patient safety research from 'very important' to 'very unimportant.' To reduce bias  
49 questions were presented in a random order to each participant.  
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### 57 **Stage 5: Final Prioritisation workshop**



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3 The top 30 questions ranked as the most important were taken forward to a final prioritisation  
4 workshop which was a face-to-face consensus meeting held on the 16<sup>th</sup> March, 2017. Steering group  
5 members, volunteers from partner organisations, patients and carers were recruited through  
6 networks to take part in the final workshop. Attendees were divided into 3 equal sized groups with a  
7 mix of healthcare professionals, patients and carers. The groups were asked to rank the questions  
8 through guided discussion facilitated by three independent JLA advisors. The rankings were then  
9 collated and the groups mixed and then ranked the questions a second time. The aggregate ranking  
10 from the small group exercise was then taken forward to a whole group discussion where the final  
11 order of question priority was agreed. The final top ten most important unanswered questions in  
12 primary care patient safety were agreed by the full group (Figure 1).  
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## 22 **Patient Involvement**

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24 Patients were involved in the study as members of the steering group as representatives of patient  
25 groups. Patient steering group members, along with other steering group members, directed the  
26 study, develop and agree the scope of the PSP, recruitment of patients as representatives of patient  
27 groups, reviewing and agreeing indicative questions, ranking of questions and in all stages of the  
28 prioritisation and dissemination processes through advertising the survey and its results to their  
29 networks.  
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## 39 **RESULTS**

### 40 **Question gathering**

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42 448 participants answered all or part of the initial national free text survey with 237 people  
43 submitting 443 questions (see Figure 1). 341 questions were submitted by patients or carers (Table  
44 1). The initial survey yielded 9124 views. 182 submissions either did not include a question or stated  
45 that they did not have a question about primary care patient safety (n=144) or did not understand  
46 the question (n=38). From the remaining 270 submissions, 443 individual research questions were  
47 identified.  
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### 57 **Table 1: Participant demographics**

Participant characteristic	First survey	Second survey
Patient or carer	341	373
Healthcare professional	86	51
Preferred not to say	3	1
Other	3	19
Left blank	5	3
<b>Age</b>		
16 to 24 years	4	5
25 to 34 years	25	43
35 to 44 years	38	45
45 to 54 years	62	86
55 to 64 years	87	117
65 to 74 years	75	115
75 and over	20	30
Prefer not to say	1	3
Left blank	6	3
<b>Ethnicity</b>		
Arab	1	1
Asian or Asian British: Indian	7	5
Asian or Asian British: Chinese	3	0
Asian or Asian British: Other	1	1
Asian or Asian British: Pakistani	2	3
Black or Black British: Caribbean	4	1
Black or Black British: African	2	0
Black or Black British: Other	1	0
Prefer not to say	7	8
Scottish	0	1
White	411	412
White English	0	1
White and Asian	1	3
White and Black African	1	2
White and Black Caribbean	1	2
White and North African	0	1
White British	0	1
Other	2	0

Missing	2	5
<b>Gender</b>		
Female	225	237
Male	218	202
In another way	1	0
Prefer not to say	0	5
Left blank	4	3
<b>Gender same as at birth</b>		
No	3	1
Yes	427	434
Prefer not to say	0	5
Left blank	7	7
Did not understand the question	1	0
<b>Sexual orientation</b>		
Lesbian or Gay	13	Unknown
Bisexual	6	Unknown
Heterosexual	392	Unknown
Other	3	Unknown
Prefer not to say	15	Unknown
Left blank	19	Unknown

### Analysis and verification of uncertainties

46 questions were excluded as outside of the scope of the PSP; for example a request for research in stem cell research. The remaining 397 questions were then grouped into themes. The key themes identified were medication (n=50), diabetes care (n=46), access (n=32), education and training (n=29), communication (n=28), patient records (n=14), workforce and capacity (n=13), continuity of care (n=10), governance (n=9), multimorbidity (n=7), foot care (n=7), reception (n=6), harm (n=6), out of hours care (n=6), patient awareness of patient safety (n=6), hygiene (n=6) (for all topic themes see table 2).

**Table 2: Topic themes of submitted questions**

Topic theme	Number of questions submitted
Medication	50
Diabetes care	46
Access	32
Education and training	29
Communication	28
Patient records	14
Workforce and capacity	13
Continuity of care	10
Governance	9
Multimorbidity	7
Foot care	7
Reception	6
Harm	6
Out of hours care	6
Patient awareness of patient safety	6
Hygiene	6
Interface	5
Blood tests	5
Diagnosis	5
Treatment	5
NICE guidance	4
Dispensing	4
Appointment time	3
Disability	3
Information	3
Long term condition management	3
Pain	3
Risk assessment	3
Multidisciplinary teams	2
Holistic views of patients	2
Understanding patient safety	2
Implementation of research or guidelines	2
Co-ordination of care	2
Confidentiality	2
Cost of safety	2
Intervention development	2
Knowledge	2
Mental health	2
Annual follow-up	2
Patient experience	2
Medical errors	2
Identifying people at risk of suicide	1
Care Quality Commission	1
Definition of patient safety	1
Dementia	1
Diet	1
NHS changes	1
Dental infection	1
Condition awareness	1

1	Consultation	1
2	Contextual approaches to safety	1
3	Errors	1
4	Geographical differences	1
5	Health and social care development	1
6	Impact of patient safety awareness	1
7	Integrated approach to safety	1
8	Locum doctors	1
9	Minor injuries	1
10	Models of care	1
11	Obesity	1
12	Patient engagement with healthcare	1
13	Palliative care	1
14	Patient role in safety	1
15	Physical safety	1
16	Polypharmacy	1
17	Population versus personalised care	1
18	Patient and public involvement	1
19	Prescription	1
20	Prevention of issues	1
21	Priorities	1
22	Quality improvement	1
23	Referrals	1
24	Regional care	1
25	Resources	1
26	Review appointments	1
27	Safety boundaries	1
28	Safety causing other issues	1
29	Safer care at home	1
30	Service changes	1
31	Technology	1
32	Test results	1
33	Transferability of patient safety initiatives	1
34	Violent patient management	1
35	Yellow Card scheme	1

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Questions focused on primary care broadly (n=240), General Practice (n=95), patient level self-management (n=30), pharmacy (n=14), out of hours care (n=6), patient and public involvement in research (n=2), and physiotherapy (n=1).

Indicative questions were created from duplicate entries and narrative submissions so that they kept the original meaning of the submission, leaving 216 questions to be verified against the existing literature evidence. All indicative questions were agreed by the steering group. In total, 173 questions were considered unanswered by research.

## Interim prioritisation

The 60 most important unanswered research questions were then prioritised by a second national online survey completed by 447 people, including 374 patients or carers (online supplementary material 2). The top 30 questions that were ranked as most important were taken forwards to the final consensus meeting (see table 3 for ranking by patients and healthcare professionals).

**Table 3: Ranking of Top 30 questions (final and pre-workshop)**

Question	Final rank post workshop	Overall rank (pre final workshop)	Rank pre workshop (by patients or carers)	Rank pre workshop by healthcare professionals
How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?	1	3	3	5
How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?	2	1	1	4
How can we improve safe communication and co-ordination of care between primary and secondary care?	3	10	15	1
In what ways does work intensity, hours worked & staffing levels affect patient safety/near misses?	4	7	9	3
How does continuity of care influence patient safety?	5	11	11	22
How well do patients understand the information that has been conveyed to them during the consultation?	6	9	8	6
What can primary care do to identify and support people who may be at risk of suicide?	7	5	6	8
Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute on chronic multi-morbid)?	8	22	21	29
How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?	9	30	30	19
How can risks be mitigated to allow for safe complex care at home?	10	29	29	20

1	Are difficulties in contacting doctors and/or making appointments associated with more delays or errors in diagnosis or other failures of care?	11	15	13	27
2	How many patients actually know what medication they are taking, what for and what the potential side effects are?	12	20	25	18
3	What can be done to improve access to GP surgery for someone with mental health problems?	13	8	7	13
4	How can communication between healthcare professionals be improved for people with multiple long term conditions?	14	2	2	2
5	How safe is treatment in out of hours care if patient notes are not available?	15	4	5	7
6	What do patients understand about when they should or shouldn't contact a GP and who they should see instead?	16	25	27	24
7	How can we encourage patients and clinicians to be more open about patient safety incidents within a culture of learning rather than blame?	17	28	32	14
8	What steps can be taken to improve patient safety in out of hours care?	18	12	12	17
9	What is the role of the receptionist in patient safety i.e. facilitating access to urgent appointments?	19	26	24	42
10	How well trained are receptionists as acting as gatekeepers to GPs and prioritising patients?	20	24	22	33
11	How can GP practices appointment systems (e.g. telephone, online) be improved?	21	13	10	47
12	What types of prescribing errors are occurring in GP prescribing practice and how often are they occurring?	22	27	31	11
13	How do GPs inform their patients of the side effects and potential risks when prescribing a new medication?	23	21	19	35
14	How are medical errors in primary care prevented and recorded?	24	18	20	21
15	Do GP practices keep patient records up to date to ensure safety when a patient is seen by a different GP?	25	6	4	26
16	Why is there such a time lag between seeing the hospital consultant and the GP getting information about a medication change?	26	16	17	25
17	How frequent are the misdiagnosis of symptoms by GPs resulting in patient safety incidents?	27	14	14	23
18	Do GPs and other healthcare professionals record patients who are vulnerable/at risk in the patient notes?	28	17	16	36
19	Does seeing a named GP who knows an		19	18	45

individual have safer care than seeing a GP who doesn't know me?	29			
Do the actions of receptionists have potential ramifications for patient safety?	30	23	23	28

### Final prioritisation

A mixed group of 22 stakeholders discussed and ranked the final 30 questions at a final face-to-face meeting (13 patients or carers, 3 GPs, 5 pharmacists and 1 nurse). The discussions were facilitated by independent JLA facilitators [9]. The top 10 questions were agreed by all stakeholders as the most important unanswered questions (see table 4).

**Table 4: Top 10 research priorities**

1	How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?
2	How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?
3	How can we improve safe communication and co-ordination of care between primary and secondary care?
4	In what ways does work intensity, hours worked and staffing levels affect patient safety/near misses?
5	How does continuity of care influence patient safety?
6	How well do patients understand the information that has been conveyed to them during the consultation?
7	What can primary care do to identify and support people who may be at risk of suicide?
8	Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute or chronic multi-morbid)?
9	How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?
10	How can risks be mitigated to allow for safe complex care at home?



## DISCUSSION

This study has identified the limited evidence available currently to address some key questions and priorities about patient safety in primary care. Of 270 questions submitted, 173 unique questions were identified for prioritisation. The top 10 research priorities (see table 4) included how patient safety can be assured for the most vulnerable in society, taking holistic approaches to care, transitions and communication of care between primary and secondary care, staffing issues, continuity of care, communication between patients and care providers, identifying and support people at risk of suicide, the appropriateness of different practitioners for different types of clinical work, accessing patient medical records and safe care at home. The questions incorporated understanding existing concepts and challenges (e.g. continuity of care, holistic care and communication) with emerging issues and widening the focus of patient safety priorities (e.g. safer care at home or patients accessing their medical records) [18-21]. These results will be used by funders and researchers to identify future research priorities that are most relevance to patients and healthcare professionals in an attempt to address this lack of evidence to support patient and healthcare professional everyday questions about patient safety in primary care and research activity.

The limited evidence to support patients and healthcare professionals to inform primary care service design and delivery is important given the growing priority of patient safety both nationally and internationally [22]. Whilst the focus of this PSP was within the UK, the top 10 uncertainties reflect many universal commonalities addressing patient safety in care delivery and management (such as staffing issues, communications, and transitions between care settings) that are of relevance internationally and for which there are limited tools or strategies to measure, monitor and improve patient safety; for example, diagnostics and transitions of care [1]. The fact that the number one priority was about understanding patient safety for the most vulnerable in society is particularly relevant given that this includes people where there has traditionally received less research focus [23]. Furthermore, the recognition of treating the patient as a whole person, rather than focusing on individual conditions, is of particular relevance given that many of the guidelines and support available has focused on individual conditions (for example, in the UK the National Institute for Health and Care Excellence [24]) and do not address the everyday decisions and prioritisations that

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3 patients and healthcare professionals must make when faced with multiple conditions and  
4 treatment options [25,26].  
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10 Communication and care co-ordination was a focus of many questions that were submitted, despite  
11 the fact that there is a large body of research in these areas and these issues. In addition, a focus on  
12 holistic care is not a new priority with personal and holistic care having been advocated for many  
13 years [27], suggesting that in an ever more complex and digital era of medicine, personal care  
14 remains of importance. It suggests also that there remains a gap between rhetoric and reality [28]. It  
15 is still not understood clearly how these issues are conceptualised and understood from a patient  
16 safety perspective; for example, continuity of care [29]. This suggests that there remain unanswered  
17 questions about how to implement research into practice and potentially the impact, or awareness,  
18 of research to inform policy, commissioning and clinical practice [8, 22, 30]. Whilst research exists in  
19 part to address some of these questions [31], there remains an imbalance of research evidence  
20 across primary care professions that responds to the context in which decisions are being made by  
21 different professionals (e.g. dentists, pharmacists, practice nurses) and a lack of strong evidence,  
22 improvement studies or replication studies to support these decisions [32].  
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### 33 **Strengths and limitations of the study**

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35 This was a large national prioritisation exercise with 341 patients and/or carers, and 94 healthcare  
36 professionals submitting questions and the priorities identified unanswered question which are of  
37 relevance across the UK. The imbalance of submissions between patients and healthcare  
38 professional was noticeable given the targeted approach by representatives of primary healthcare  
39 professional groups and professional networks. Adverts were sent to members of various  
40 organisations including patient support groups, members of professional organisations as well as  
41 through Twitter and other non-specific targeted adverts. However, there was limited involvement by  
42 some health care professional groups, such as ophthalmologists, care homes and social work sectors  
43 as there were no organisations representing this group on the steering group as membership of the  
44 steering group was a balance between being inclusive whilst being a manageable size. Further PSPs  
45 could work with members from these communities to examine in detail patient safety within these  
46 diverse settings. Furthermore, despite working with the LGBT foundation there were fewer  
47 questions submitted by members of this community. Although this process is unlikely to be  
48 representative given that certain groups maybe more active and more likely to submit questions,  
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3 this is mitigated by the process of creating indicative questions for similar submissions and the  
4 prioritisation exercises meaning that the final top 10 questions were from the full range of  
5 submissions reflecting patient and health care professional priorities. Furthermore, while  
6 participants were asked to identify if they lived in the UK we did not ask which region they were  
7 located in and it is possible that one geographical location (for example) Manchester was over  
8 represented despite the engagement with national organisations to attempt to overcome this but  
9 from the demographic data collected we are unable to identify this. The breadth of different key  
10 stakeholders throughout the process was a strength, which ensured the credibility and relevance of  
11 the top 10 throughout the process [11, 33, 34]. However, the JLA procedure excludes non-clinical  
12 researchers, whilst including clinical researchers [9], assumes healthcare professional researchers  
13 are able to remove their research bias whereas non-clinical researchers (who may be users of  
14 primary care services as either patients or carers) are not. This approach has been adopted, and  
15 supported by the NIHR, as it aims to redress the imbalance in setting the research agenda where  
16 wider voices have traditionally not been included (i.e. patients and health care professionals) and  
17 whilst potentially all citizens are eligible to be users of primary care services it was deemed  
18 appropriate to exclude those who may already influence priority setting through funding  
19 applications, research projects and other mechanisms.  
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32 One potential limitation of this process is the breadth of questions that were submitted, as primary  
33 care is a broad and diverse service area and some questions suggested large programmes of  
34 research (for example: "*At what level can patient safety interventions in primary care be applied, e.g.*  
35 *nationally, regionally, clinical commissioning groups, practice cluster, practice, individual clinician,*  
36 *patient?*"). These questions were deliberately kept broad in order to ensure that questions kept the  
37 original intent of the submitted question in align with the JLA process. Rephrasing of indicative  
38 question were checked by the steering group to ensure that the original intent of the questions were  
39 maintained but it was difficult in some circumstances to be able to focus the question to fit within a  
40 searchable criteria. The questions are generally broad, potential programmes of work which reflects  
41 the broad nature of the question focusing on a core component of service delivery rather than a  
42 specific disease focus. In these instances, we were as open and inclusive in the literature searching  
43 and reviewing as possible. Another strength of this approach was that the areas of priority from the  
44 initial open survey were reflected in the top 10 final priorities: communication, team and system  
45 working, interfaces across primary and secondary care, medication, self-management support and  
46 technology. One limitation of this study is that the majority of patients who completed the first  
47 survey were white (92%) and over 55 (58%) despite broad promotional activities. Information about  
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3 sexual orientation was only collected at the first survey as it was not going to be used for analysis of  
4 the prioritisation results and in consultation with the steering group it was decided not to collect the  
5 additional information to encourage engagement with the longer second survey. A consultation  
6 process like this will be more likely to reach people who were more engaged with research and this  
7 is a similar critique to the evaluations of other patient and public involvement activities who were  
8 more likely to involve white, older people [23]. Engaging with black and minority ethnic groups  
9 across a range of ages is an important component of future work. Additionally, there was little  
10 engagement from younger adults and younger parents, as well as members from black and minority  
11 ethnic groups which was a limit of this work. Future work may need to use targeted engagement and  
12 involvement approaches to work with members of these groups and future PSPs could focus on  
13 identifying priorities for these communities.  
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### 26 **Future work**

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28 This project will inform the development of future research priorities and funding applications. It is  
29 important that research in primary care patient safety prioritises questions that address practical  
30 issues to support care delivery and use. Future research could focus on understanding the priorities  
31 for particular communities, such as black and minority ethnic groups, who have often not  
32 participated in traditional research and patient and public involvement.  
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### 39 **Conclusions**

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41 The top 10 primary care patient safety research priorities were generated using an established  
42 transparent and systematic approach. The research priorities covered a range of areas of priority for  
43 patients, carers and healthcare professionals; how patient safety can be assured for the most  
44 vulnerable in society, taking holistic approaches to care, transitions and communication of care  
45 between primary and secondary care, staffing issues, continuity of care, communication between  
46 patients and care providers, identifying and support people at risk of suicide, the appropriateness of  
47 different practitioners for different types of clinical work, accessing patient medical records and safe  
48 care at home. These findings will be used to address these issues to set the research agenda to  
49 support patients, carers and healthcare professionals and to maximise the utility and impact of  
50 patient safety research in primary care.  
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### **What is already known on this topic**

Patient safety in healthcare is an international priority for research and practice but despite the majority of patient contacts occurring in primary care the majority of research to inform practice has occurred in secondary care.

### **What this study adds**

The top priorities for primary care patient safety research for healthcare professionals and patients focused on the most vulnerable in society, holistic whole-person care, safer communication and co-ordination between care providers, work intensity and continuity of care.

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3 expressed are those of the author(s) and not necessarily those of the NHS, the NIHR, or the  
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5 Department of Health.  
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### 10 **Competing interests declaration**

11  
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13 We have read and understood BMJ policy on declaration of interests and declare that we have no  
14  
15 competing interests  
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### 21 **Details of author contributions**

22  
23  
24 SC and ST designed the study and convened the steering group. RM led the study, carried out data  
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26 collection, analysis, and interpretation of data. CR was responsible for promoting the surveys and co-  
27  
28 ordinating members of the steering group. RA and JS were involved in the data collection and  
29  
30 interpretation. SG and JW led the literature searching. RM drafted the initial manuscript and all  
31  
32 authors have been involved in revising the manuscript and have given final approval of the version  
33  
34 to be published. RM is the guarantor.  
35  
36  
37

38 All authors, external and internal, had full access to all of the data (including statistical reports and  
39  
40 tables) in the study and can take responsibility for the integrity of the data and the accuracy of the  
41  
42 data analysis.  
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### 45 **Identifiable patient information**

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48 No identifiable patient information has been included in the manuscript.  
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### 53 **Data sharing statement**

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55  
56 Data sharing: no additional data available  
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#### FIGURE LEGEND

Figure 1: Summary of the James Lind Alliance Priority Setting Partnership

#### ONLINE SUPPLEMENTARY FILE LEGEND

Online supplementary file 1: Questionnaire

Online supplementary file 2: Top 60 research questions

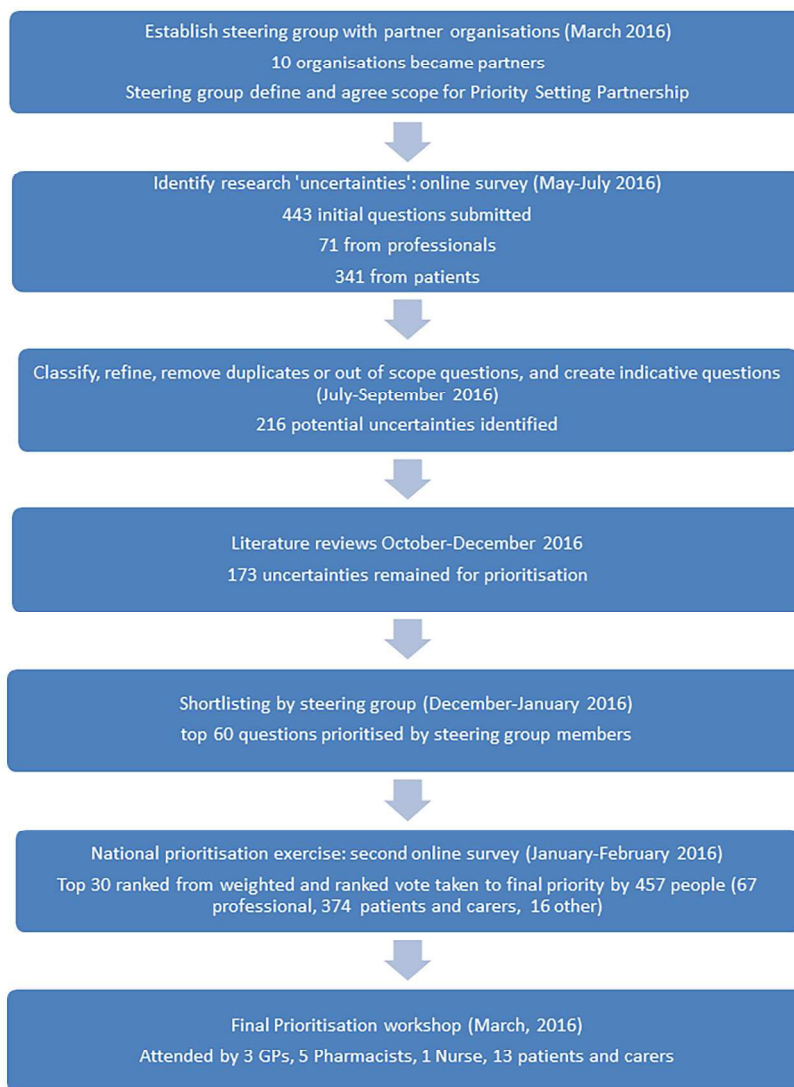


Figure 1: Summary of the James Lind Alliance Priority Setting Partnership

190x254mm (300 x 300 DPI)

# James Lind Alliance Priority Setting Partnership on primary care patient safety

## James Lind Alliance Priority Setting Partnership on primary care patient safety

1. The NIHR Greater Manchester PSTRC is working with the James Lind Alliance to identify and prioritise the most important issues for research in primary care patient safety. If you have important unanswered questions about patient safety in primary care please describe them below.

For more information and the participant information sheet [Read the Information Sheet](#)

We are seeking to identify priorities for research about safety in primary care. Primary care includes your GP surgery, dental surgery, pharmacy, out of hours care, walk in clinic, community or district nursing, ambulance and opticians.

Only complete this survey if you are over 16 years of age. If you are 16 or 17 years old please tick below to show that you consent to take part in this survey.

- I am aged 16 or 17 and consent to take part in this survey

2. **What are your questions for researchers to answer about patient safety in primary care?**

If you have more than one question for researchers to answer please list all questions with numbers to clearly indicate each new question.

3. If you did not answer the question above asking you to suggest questions for researchers to answer about patient safety in primary care, is this because

- you have no questions about primary care for researchers to answer
- you did not understand the question
- Other, please specify

4. The following questions are all optional.

1 How old are you?

- 2  16 to 24 years
- 3  25 to 34 years
- 4  35 to 44 years
- 5  45 to 54 years
- 6  55 to 64 years
- 7  65 to 74 years
- 8  75 and over
- 9  Prefer not to say

10  
11  
12 5. Do you live in England, Wales, Scotland or Northern Ireland?

- 13  Yes
- 14  No
- 15  Prefer not to say
- 16  If yes, please enter the first 2 letters of your postcode below
- 17
- 18
- 19

20  
21 6. What is your highest level of education?

- 22  No qualifications
- 23  1 to 4 GCSEs or equivalent
- 24  5 or more GCSEs or equivalent
- 25  Apprenticeship
- 26  2 or more A levels or equivalent
- 27  Degree level or above
- 28  Other qualifications
- 29  Prefer not to say
- 30  Other, please specify
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34  
35 7. What is your ethnic group? Choose one option that best describes your  
36 ethnic group or background

- 37  White
- 38  Asian or Asian British: Indian
- 39  Asian or Asian British: Pakistani
- 40  Asian or Asian British: Bangladeshi
- 41  Asian or Asian British: Chinese
- 42  Asian or Asian British: Other
- 43  Black or Black British: African
- 44  Black or Black British: Caribbean
- 45  Black or Black British: Other
- 46  White and Black Caribbean
- 47  White and Black African
- 48  White and Asian
- 49  Arab
- 50  Prefer not to say
- 51  Other, specify (optional)
- 52
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55  
56 8. Do you, personally, work as a Healthcare Professional in any capacity?  
57 For example, a doctor/nurse/therapist/pharmacist/health service  
58 researcher/other NHS staff, etc. (if retired answer for your previous work)

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- Yes
- No
- Don't know
- Prefer not to say

9. How do you describe your gender?

- Female
- Male
- In another way
- Prefer not to say

10. Is your gender identity the same as the gender you were given at birth?

- Yes
- No
- Do not understand the question
- Prefer not to say

11. Which best describes you?

- Lesbian/Gay
- Bisexual
- Heterosexual/Straight
- Other
- Prefer not to say

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**Online supplementary file 2: the top 60 research priorities**

1	What is the role of the receptionist in patient safety; i.e. facilitating access to urgent appointments?
2	Do GP practices keep patient records up to date to ensure safety when a patient is seen by a different GP?
3	Do patients have thoughts on what is safe and unsafe practice and would they know how and where to escalate any concerns?
4	Does seeing a named GP who knows an individual have safer care than seeing a GP who doesn't know me?
5	How does continuity of care influence patient safety?
6	How is patient safety and patient harm monitored in primary care?
7	How many patients actually know what medication they are taking; what for and what the potential side effects are?
8	What can be done to make polypharmacy safer?
9	What is the impact of pharmacy input in the GP surgery?
10	Do GPs and other health care professionals record patients who are vulnerable/at risk in the patient notes?
11	Do patients referred to their community pharmacist by their hospital pharmacist for post-discharge support with their medicines have improved levels of medicines safety and medicines adherence?
12	How can patient safety be assured for the most vulnerable in society (e.g. people who are frail; have mental health problems; cognitive impairments; learning difficulties; disabilities; and poor health literacy)?
13	How frequent are the misdiagnosis of symptoms by GPs resulting in patient safety incidents?
14	How safe are phone consultations compared to face to face with one's GP?
15	How well trained are receptionists as acting as gatekeepers to GPs and prioritising patients?
16	In what ways does work intensity; hours worked & staffing levels affect patient safety/near misses?
17	What can be done to improve access to GP surgery for someone with mental health problems?
18	What can Primary Care do to identify and support people who may be at risk of suicide?

19	What do patients understand about when they should or shouldn't contact a GP; and who they should see instead?
20	What team working methods/cultures promote a safer approach?
21	What types of prescribing errors are occurring in GP prescribing practice and how often are they occurring?
22	Would a co-ordinated / holistic / overview approach to individual patients and families improve patient safety?
23	How can we encourage a culture that learns from patient safety incidents?
24	How can we encourage patients and clinicians to be more open about patient safety incidents; within a culture of learning rather than blame?
25	What tools could help practitioners balance safety/costs/workload/accessibility/quality?
26	Are difficulties in contacting doctors and/or making appointments associated with more delays or errors in diagnosis; or other failures of care?
27	Do clinicians ask patients if they understand the questions they are being asked and if they feel safe?
28	Do the actions of receptionists have potential ramifications for patient safety?
29	Does safety consciousness lead to anxiety and over compensation i.e. too much risk averseness?
30	Does the provision of detailed blood test data to patients lead to them managing their condition better?
31	How can communication between health care professionals be improved for people with multiple long term conditions?
32	How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?
33	How can patient safety reporting be made simple and action on reporting made effective?
34	How can patients best be informed about GPs with special interests in the practice they attend; in order to direct them to the most suitable doctor or nurse for consultation?
35	How can risks be mitigated to allow for safe; complex care at home?

36	How can we enable individual Practices to share their significant event audits and outcomes with each other in a way which promotes patient safer care?
37	How can we improve safe communication and co-ordination of care between Primary and Secondary care?
38	How can we make sure that the whole patient is treated; not just one condition and with mental health and physical health both being treated together?
39	How do GPs inform their patients of the side effects and potential risks when prescribing a new medication?
40	How well do patients understand the information that has been conveyed to them during the consultation?
41	In the backdrop of health and social care devolution; what are the risks to patient safety as services transform and the system transitions?
42	Is lack of continuity of care by a single doctor in a joint practice associated with more delays or errors in diagnosis?
43	Is there a clear understanding of patient safety in general practice?
44	What are the diagnostic success rates of GPs when compared to their final diagnosis for a patient?
45	What are the safe frequencies of medication review?
46	What can be done to help GPs or nurse practitioners decide when the use of antibiotics is necessary?
47	What kinds; seriousness; and frequency; of harms happen to patients in primary care?
48	What proportion of national guidelines and National Institute for Health and Care Excellence recommendations are followed and monitored?
49	What proportion of patients tell their GPs about anything else they may be taking (e.g. homeopathy; cannabis etc.) that may conflict with medications?
50	What steps can be taken to improve patient safety in out of hours care?
51	Which type practitioner (GP; advanced nurse practitioner; practice nurse; etc.) is safest to see which types of patients (acute illnesses; acute on chronic; multi-morbid; long-term illness)?
52	Why do some patients not engage with their healthcare and so not attend all/some of their health checks?
53	Why is it that doctors do not listen to carer's concerns?



54	Why is there such a time lag between seeing the hospital consultant and the GP getting information about a medication change?
55	Are patients with a disability particularly vulnerable to unsafe primary care and; if so; how can this be improved?
56	Are their harmful outcomes from excessive attention to safety?
57	How are medical errors in primary care prevented and recorded?
58	How can GP practices appointment systems (e.g. telephone; online) be improved?
59	How often do GPs report side effects; what is the level of under-reporting and how can it be improved?
60	How safe is treatment in out of hours care if patient notes are not available?

For peer review only

# BMJ Open

## Identifying primary care patient safety research priorities in the UK: a James Lind Alliance Priority Setting Partnership

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Manuscripts

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3 **Title:** Identifying primary care patient safety research priorities in the UK: a James Lind Alliance  
4 Priority Setting Partnership  
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## Abstract

Objectives: to identify the top 10 unanswered research questions for primary care patient safety research.

Design: a modified nominal group technique.

Setting: UK

Participants: Anyone with experience of primary care including: patients, carers and healthcare professionals. 341 patients and 86 healthcare professionals submitted questions.

Main outcomes: A top 10, and top 30, future research questions for primary care patient safety

Results: 443 research questions were submitted by 341 patients and 86 healthcare professionals, through a national survey. After checking for relevance and rephrasing, a total of 173 questions were collated into themes. The themes were largely focused on communication, team and system working, interfaces across primary and secondary care, medication, self-management support and technology. The questions were then prioritised through a national survey, the top 30 questions were taken forward to the final prioritisation workshop. The top 10 research questions focused on the most vulnerable in society, holistic whole-person care, safer communication and co-ordination between care providers, work intensity, continuity of care, suicide risk, complex care at home, and confidentiality.

Conclusions: This study was the first national prioritisation exercise to identify patient and health care professional priorities for primary care patient safety research. The research priorities identified a range of important gaps in the existing evidence to inform everyday practice to address primary care patient safety.

Key words: patient safety; primary care; James Lind Alliance; pharmacy; general practice

## Strengths and limitations of this study

- This is the first national research prioritisation exercise to identify primary care patient safety research priorities.
- More patients and/or carers submitted questions than healthcare professionals.
- The majority of questions were submitted by people over 55 and who were Caucasian despite broad promotional activities.
- The broad range of questions submitted would like require large programmes of research to address them.
- An inclusive approach to literature search and reviewing was used.
- 

## INTRODUCTION

Patient safety in healthcare is a policy priority at international, national, regional and local levels and is important to, and the responsibility of, everyone. Globally the majority of patient contacts with healthcare occur out of hospitals in primary care, family medicine and transitional settings between providers, yet patient safety research has been done mostly in hospital settings [1]. Patient safety can be defined as “the avoidance, prevention, and amelioration of adverse outcomes or injuries stemming from the processes of healthcare” [2]. The knowledge base to inform safer care and clinical decision making needs to be expanded to address questions that are needed in everyday clinical practice and potential strategies for system-wide improvement of care safety need to be prioritised [3]. Primary care includes a number of healthcare areas including general practice, community pharmacies, dentistry, high street optometrists and others working in community settings. The nature of much of the clinical work in primary care centres on treatment uncertainties, which are often complex and not necessarily acute in nature, and co-ordination across services, which poses many challenges to patient safety [4,5].

Clinical research aims to improve the evidence upon which decisions are made about prevention, treatment, care, management and cure whilst avoiding a waste of research resources [6]. In the last ten years there has been a growth in primary care patient safety research [1], which has focused mostly on medication safety and errors. As there is limited time and resources available for research it is important that priority is given to areas of patient and healthcare professional priority to

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2  
3 address issues that affect everyday practice [7]. There is an increasing recognition of the role of  
4 patients and healthcare professionals in co-setting the research agenda and the research community  
5 has been challenged to prioritise and fund research questions that are of relevance to a diverse  
6 range of stakeholders, including patients and healthcare professionals [8]. The James Lind Alliance  
7 (JLA) priority setting partnership (PSP) approach works with patients, carers and healthcare  
8 professionals to identify the priorities that are most important for research to address [9]. There  
9 have been over 60 JLA PSPs investigating a range of treatment uncertainties, which focus on discrete  
10 clinical topics such as asthma, endometrial cancer, schizophrenia and vitiligo [10-13]. This approach  
11 addresses the possible divergence between clinical research and patient priorities, which brings  
12 about the largest improvements in our knowledge of disease and service delivery [8].  
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22 Involving a wider set of stakeholders in prioritising research questions may identify key areas that  
23 have not been prioritised previously by funding bodies [10]. In the UK, the Department of Health  
24 funds health and care research through the National Institute for Health Research (NIHR) [14]. The  
25 NIHR aims to improve health through research and supports the active involvement of the public to  
26 achieve this aim. The JLA is overseen by the NIHR to support the research priorities identified  
27 through the partnerships so that they can feed directly in to national funding priorities [14, 15]. The  
28 Primary Care Patient Safety PSP pushed the boundaries of the JLA process by looking at unanswered  
29 questions in the diverse area of primary care, as opposed to a single clinical topic [4, 16]. The aim of  
30 the Primary Care Patient Safety PSP was to identify unanswered research questions in the field of  
31 primary care patient safety research and to identify the top research priorities for primary care  
32 patient safety from patients, carers, and primary care healthcare professionals.  
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## 42 **METHOD**

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44 This study followed the JLA methodology [9]. This project was led and funded by the NIHR Greater  
45 Manchester Primary Care Patient Safety Translational Research Centre (Greater Manchester PSTRC)  
46 which is a partnership between Salford Royal National Health Service (NHS) Foundation Trust and  
47 The University of Manchester working with clinical and patient partner organisations. Partner  
48 organisations included representatives from the Royal College of General Practitioners, Royal College  
49 of Nursing, British Dental Association, Healthwatch Manchester, Carers UK, The Patients Association,  
50 Pharmacy Voice, NHS Salford Clinical Commissioning Group, Royal Pharmaceutical Society, and the  
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3 Lesbian, Gay, Bisexual and Trans (LGBT) Foundation. The JLA provided an independent chair, advised  
4 on methodology and facilitated the final prioritisation setting workshop [9].  
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6  
7 The University of Manchester Research Ethics Committee approved the study (REC reference:  
8 16141)  
9

### 10 11 12 13 **Stage 1: Initiation**

#### 14 15 *Steering group set up*

16  
17 The first stage involved identifying potential partner organisations to be members of the steering  
18 group to direct the project as well as having access to a wide range of potential participants to  
19 submit questions and reflected the diversity of people who work and/or use primary care services.  
20 The steering group included representatives from the Royal College of Nursing; the British Dental  
21 Association; the Royal College of General Practitioners; Healthwatch Manchester; Carers UK; the  
22 Patients Association; Pharmacy Voice; National Health Service Salford Clinical Commissioning Group;  
23 Royal Pharmaceutical Society; and Lesbian, Gay, Bisexual and Trans Foundation The steering group  
24 was responsible for from agreeing the initial focus, publicising the PSP, overseeing and collating the  
25 priorities as well as taking the final priorities to research funders [9].  
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#### 35 *Project initiation and eligibility*

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37 Anyone living in the UK who uses primary care services, carers, or who are healthcare professionals  
38 in primary care were eligible to participate in the identification and prioritisation of uncertainties.  
39 Non-clinical researchers and employees of pharmaceutical or medical devices companies were  
40 excluded from the survey [9]. A website was created  
41 (<http://research.bmh.manchester.ac.uk/PatientSafetyPSP>) to advertise the partnership and the  
42 online survey.  
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### 50 51 **Stage 2: Gathering 'uncertainties'**

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53 The first consultation was conducted via an electronic questionnaire with paper copies available on  
54 request (online supplementary material 1). Participants were asked "What are your questions about  
55 primary care (general practice, pharmacy, dentistry) patient safety?" and a short demographic  
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3 survey available through the PSP website (the full survey is available as online supplementary  
4 material). The questionnaire was open from 1<sup>st</sup> June to 13<sup>th</sup> July, 2016. Participants were recruited  
5 via a range of convenience sampling in line with the aim of the JLA approach which promotes that  
6 the process is as inclusive as possible of patient and healthcare professional views [9]. The steering  
7 group members and the Greater Manchester PSTRC promoted the survey through a range of  
8 newsletters to members, social media, and through professional and patient networks.  
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### 15 **Stage 3: Analysis and verification of uncertainties**

16  
17 The submitted questions were grouped into key themes. Questions were then analysed to identify  
18 duplicates and indicative questions were created when there were multiple questions submitted  
19 that asked similar questions. Duplicate questions, comments or questions outside the scope of the  
20 PSP were removed. RM led the identification of the indicative questions with initial discussion with  
21 SC and JS. The steering group then reviewed the indicative questions, and questions identified as  
22 duplicate or out of scope which had been removed, alongside the initial submitted questions to  
23 confirm the final question set maintained the intent of the initial submitted questions. Every  
24 question was then searched against the existing literature. The literature was searched by an  
25 independent group of health information specialists led by SG and JW from Trust library service,  
26 Manchester University NHS Foundation Trust used a pre-defined systematic criteria. Analysis of the  
27 search results was completed by RM and RA. A question was considered to have met the certainty  
28 criteria if a recent (within 5 years) systematic review concluded that there was sufficient evidence to  
29 answer the question [11,17].  
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### 43 **Stage 4: interim prioritisation**

44 The steering group ranked the questions via an online survey where questions were presented to  
45 each member in a random order to reduce bias. The top 60 questions were then taken to a second  
46 national survey. The second survey was open from 13<sup>th</sup> January to 24<sup>th</sup> January, 2017. Patients,  
47 carers and healthcare providers were invited to rank the importance of each of the questions for  
48 primary care patient safety research from 'very important' to 'very unimportant.' To reduce bias  
49 questions were presented in a random order to each participant.  
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### 61 **Stage 5: Final Prioritisation workshop**



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3 The top 30 questions ranked as the most important were taken forward to a final prioritisation  
4 workshop which was a face-to-face consensus meeting held on the 16<sup>th</sup> March, 2017. Steering group  
5 members, volunteers from partner organisations, patients and carers were recruited through  
6 networks to take part in the final workshop. Attendees were divided into 3 equal sized groups with a  
7 mix of healthcare professionals, patients and carers. The groups were asked to rank the questions  
8 through guided discussion facilitated by three independent JLA advisors. The rankings were then  
9 collated and the groups mixed and then ranked the questions a second time. The aggregate ranking  
10 from the small group exercise was then taken forward to a whole group discussion where the final  
11 order of question priority was agreed. The final top ten most important unanswered questions in  
12 primary care patient safety were agreed by the full group (Figure 1).  
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## 22 **Patient Involvement**

23  
24 Patients were involved in the study as members of the steering group as representatives of patient  
25 groups. Patient steering group members, along with other steering group members, directed the  
26 study, develop and agree the scope of the PSP, recruitment of patients as representatives of patient  
27 groups, reviewing and agreeing indicative questions, ranking of questions and in all stages of the  
28 prioritisation and dissemination processes through advertising the survey and its results to their  
29 networks.  
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## 39 **RESULTS**

### 40 **Question gathering**

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42 448 participants answered all or part of the initial national free text survey with 237 people  
43 submitting 443 questions (see Figure 1). 341 questions were submitted by patients or carers (Table  
44 1). The initial survey yielded 9124 views. 182 submissions either did not include a question or stated  
45 that they did not have a question about primary care patient safety (n=144) or did not understand  
46 the question (n=38). From the remaining 270 submissions, 443 individual research questions were  
47 identified.  
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### 57 **Table 1: Participant demographics**

Participant characteristic	First survey	Second survey
Patient or carer	341	373
Healthcare professional	86	51
Preferred not to say	3	1
Other	3	19
Left blank	5	3
<b>Age</b>		
16 to 24 years	4	5
25 to 34 years	25	43
35 to 44 years	38	45
45 to 54 years	62	86
55 to 64 years	87	117
65 to 74 years	75	115
75 and over	20	30
Prefer not to say	1	3
Left blank	6	3
<b>Ethnicity</b>		
Arab	1	1
Asian or Asian British: Indian	7	5
Asian or Asian British: Chinese	3	0
Asian or Asian British: Other	1	1
Asian or Asian British: Pakistani	2	3
Black or Black British: Caribbean	4	1
Black or Black British: African	2	0
Black or Black British: Other	1	0
Prefer not to say	7	8
Scottish	0	1
White	411	412
White English	0	1
White and Asian	1	3
White and Black African	1	2
White and Black Caribbean	1	2
White and North African	0	1
White British	0	1
Other	2	0

Missing	2	5
<b>Gender</b>		
Female	225	237
Male	218	202
In another way	1	0
Prefer not to say	0	5
Left blank	4	3
<b>Gender same as at birth</b>		
No	3	1
Yes	427	434
Prefer not to say	0	5
Left blank	7	7
Did not understand the question	1	0
<b>Sexual orientation</b>		
Lesbian or Gay	13	Unknown
Bisexual	6	Unknown
Heterosexual	392	Unknown
Other	3	Unknown
Prefer not to say	15	Unknown
Left blank	19	Unknown

### Analysis and verification of uncertainties

46 questions were excluded as outside of the scope of the PSP; for example a request for research in stem cell research. The remaining 397 questions were then grouped into themes. The key themes identified were medication (n=50), diabetes care (n=46), access (n=32), education and training (n=29), communication (n=28), patient records (n=14), workforce and capacity (n=13), continuity of care (n=10), governance (n=9), multimorbidity (n=7), foot care (n=7), reception (n=6), harm (n=6), out of hours care (n=6), patient awareness of patient safety (n=6), hygiene (n=6) (for all topic themes see table 2).

**Table 2: Topic themes of submitted questions**

Topic theme	Number of questions submitted
Medication	50
Diabetes care	46
Access	32
Education and training	29
Communication	28
Patient records	14
Workforce and capacity	13
Continuity of care	10
Governance	9
Multimorbidity	7
Foot care	7
Reception	6
Harm	6
Out of hours care	6
Patient awareness of patient safety	6
Hygiene	6
Interface	5
Blood tests	5
Diagnosis	5
Treatment	5
NICE guidance	4
Dispensing	4
Appointment time	3
Disability	3
Information	3
Long term condition management	3
Pain	3
Risk assessment	3
Multidisciplinary teams	2
Holistic views of patients	2
Understanding patient safety	2
Implementation of research or guidelines	2
Co-ordination of care	2
Confidentiality	2
Cost of safety	2
Intervention development	2
Knowledge	2
Mental health	2
Annual follow-up	2
Patient experience	2
Medical errors	2
Identifying people at risk of suicide	1
Care Quality Commission	1
Definition of patient safety	1
Dementia	1
Diet	1
NHS changes	1
Dental infection	1
Condition awareness	1

1	Consultation	1
2	Contextual approaches to safety	1
3	Errors	1
4	Geographical differences	1
5	Health and social care development	1
6	Impact of patient safety awareness	1
7	Integrated approach to safety	1
8	Locum doctors	1
9	Minor injuries	1
10	Models of care	1
11	Obesity	1
12	Patient engagement with healthcare	1
13	Palliative care	1
14	Patient role in safety	1
15	Physical safety	1
16	Polypharmacy	1
17	Population versus personalised care	1
18	Patient and public involvement	1
19	Prescription	1
20	Prevention of issues	1
21	Priorities	1
22	Quality improvement	1
23	Referrals	1
24	Regional care	1
25	Resources	1
26	Review appointments	1
27	Safety boundaries	1
28	Safety causing other issues	1
29	Safer care at home	1
30	Service changes	1
31	Technology	1
32	Test results	1
33	Transferability of patient safety initiatives	1
34	Violent patient management	1
35	Yellow Card scheme	1

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Questions focused on primary care broadly (n=240), General Practice (n=95), patient level self-management (n=30), pharmacy (n=14), out of hours care (n=6), patient and public involvement in research (n=2), and physiotherapy (n=1).

Indicative questions were created from duplicate entries and narrative submissions so that they kept the original meaning of the submission, leaving 216 questions to be verified against the existing literature evidence. All indicative questions were agreed by the steering group. In total, 173 questions were considered unanswered by research.

## Interim prioritisation

The 60 most important unanswered research questions were then prioritised by a second national online survey completed by 447 people, including 374 patients or carers (online supplementary material 2). The top 30 questions that were ranked as most important were taken forwards to the final consensus meeting (see table 3 for ranking by patients and healthcare professionals).

**Table 3: Ranking of Top 30 questions (final and pre-workshop)**

Question	Final rank post workshop	Overall rank (pre final workshop)	Rank pre workshop (by patients or carers)	Rank pre workshop by healthcare professionals
How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?	1	3	3	5
How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?	2	1	1	4
How can we improve safe communication and co-ordination of care between primary and secondary care?	3	10	15	1
In what ways does work intensity, hours worked & staffing levels affect patient safety/near misses?	4	7	9	3
How does continuity of care influence patient safety?	5	11	11	22
How well do patients understand the information that has been conveyed to them during the consultation?	6	9	8	6
What can primary care do to identify and support people who may be at risk of suicide?	7	5	6	8
Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute on chronic multi-morbid)?	8	22	21	29
How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?	9	30	30	19
How can risks be mitigated to allow for safe complex care at home?	10	29	29	20

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4	Are difficulties in contacting doctors and/or			
5	making appointments associated with more			
6	delays or errors in diagnosis or other failures of			
7	care?	11	15	13
8				27
9	How many patients actually know what			
10	medication they are taking, what for and what			
11	the potential side effects are?	12	20	25
12				18
13	What can be done to improve access to GP			
14	surgery for someone with mental health			
15	problems?	13	8	7
16				13
17	How can communication between healthcare			
18	professionals be improved for people with			
19	multiple long term conditions?	14	2	2
20				2
21	How safe is treatment in out of hours care if			
22	patient notes are not available?	15	4	5
23				7
24	What do patients understand about when they			
25	should or shouldn't contact a GP and who they			
26	should see instead?	16	25	27
27				24
28	How can we encourage patients and clinicians			
29	to be more open about patient safety incidents			
30	within a culture of learning rather than blame?	17	28	32
31				14
32	What steps can be taken to improve patient			
33	safety in out of hours care?	18	12	12
34				17
35	What is the role of the receptionist in patient			
36	safety i.e. facilitating access to urgent			
37	appointments?	19	26	24
38				42
39	How well trained are receptionists as acting as			
40	gatekeepers to GPs and prioritising patients?	20	24	22
41				33
42	How can GP practices appointment systems			
43	(e.g. telephone, online) be improved?	21	13	10
44				47
45	What types of prescribing errors are occurring			
46	in GP prescribing practice and how often are			
47	they occurring?	22	27	31
48				11
49	How do GPs inform their patients of the side			
50	effects and potential risks when prescribing a			
51	new medication?	23	21	19
52				35
53	How are medical errors in primary care			
54	prevented and recorded?	24	18	20
55				21
56	Do GP practices keep patient records up to			
57	date to ensure safety when a patient is seen by			
58	a different GP?	25	6	4
59				26
60	Why is there such a time lag between seeing			
61	the hospital consultant and the GP getting			
62	information about a medication change?	26	16	17
63				25
64	How frequent are the misdiagnosis of			
65	symptoms by GPs resulting in patient safety			
66	incidents?	27	14	14
67				23
68	Do GPs and other healthcare professionals			
69	record patients who are vulnerable/at risk in			
70	the patient notes?	28	17	16
71				36
72	Does seeing a named GP who knows an			
73			19	18
74				45

individual have safer care than seeing a GP who doesn't know me?	29			
Do the actions of receptionists have potential ramifications for patient safety?	30	23	23	28

### Final prioritisation

A mixed group of 22 stakeholders discussed and ranked the final 30 questions at a final face-to-face meeting (13 patients or carers, 3 GPs, 5 pharmacists and 1 nurse). The discussions were facilitated by independent JLA facilitators [9]. The top 10 questions were agreed by all stakeholders as the most important unanswered questions (see table 4).

**Table 4: Top 10 research priorities**

1	How can patient safety be assured for the most vulnerable in society (e.g. people who are frail, have mental health problems or cognitive impairments)?
2	How can we make sure that the whole patient is treated, not just one condition and with mental health and physical health both being treated together?
3	How can we improve safe communication and co-ordination of care between primary and secondary care?
4	In what ways does work intensity, hours worked and staffing levels affect patient safety/near misses?
5	How does continuity of care influence patient safety?
6	How well do patients understand the information that has been conveyed to them during the consultation?
7	What can primary care do to identify and support people who may be at risk of suicide?
8	Which type of practitioner (GP, advanced nurse practitioner, practice nurse) is safest to see which types of patients (acute illnesses, acute or chronic multi-morbid)?
9	How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?
10	How can risks be mitigated to allow for safe complex care at home?



## DISCUSSION

This study has identified the limited evidence available currently to address some key questions and priorities about patient safety in primary care. Of 270 questions submitted, 173 unique questions were identified for prioritisation. The top 10 research priorities (see table 4) included how patient safety can be assured for the most vulnerable in society, taking holistic approaches to care, transitions and communication of care between primary and secondary care, staffing issues, continuity of care, communication between patients and care providers, identifying and support people at risk of suicide, the appropriateness of different practitioners for different types of clinical work, accessing patient medical records and safe care at home. The questions incorporated understanding existing concepts and challenges (e.g. continuity of care, holistic care and communication) with emerging issues and widening the focus of patient safety priorities (e.g. safer care at home or patients accessing their medical records) [18-21]. These results will be used by funders and researchers to identify future research priorities that are most relevance to patients and healthcare professionals in an attempt to address this lack of evidence to support patient and healthcare professional everyday questions about patient safety in primary care and research activity.

The limited evidence to support patients and healthcare professionals to inform primary care service design and delivery is important given the growing priority of patient safety both nationally and internationally [22]. Whilst the focus of this PSP was within the UK, the top 10 uncertainties reflect many universal commonalities addressing patient safety in care delivery and management (such as staffing issues, communications, and transitions between care settings) that are of relevance internationally and for which there are limited tools or strategies to measure, monitor and improve patient safety; for example, diagnostics and transitions of care [1]. The fact that the number one priority was about understanding patient safety for the most vulnerable in society is particularly relevant given that this includes people where there has traditionally received less research focus [23]. Furthermore, the recognition of treating the patient as a whole person, rather than focusing on individual conditions, is of particular relevance given that many of the guidelines and support available has focused on individual conditions (for example, in the UK the National Institute for Health and Care Excellence [24]) and do not address the everyday decisions and prioritisations that

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3 patients and healthcare professionals must make when faced with multiple conditions and  
4 treatment options [25,26].  
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9 Communication and care co-ordination was a focus of many questions that were submitted, despite  
10 the fact that there is a large body of research in these areas and these issues. In addition, a focus on  
11 holistic care is not a new priority with personal and holistic care having been advocated for many  
12 years [27], suggesting that in an ever more complex and digital era of medicine, personal care  
13 remains of importance. It suggests also that there remains a gap between rhetoric and reality [28]. It  
14 is still not understood clearly how these issues are conceptualised and understood from a patient  
15 safety perspective; for example, continuity of care [29]. This suggests that there remain unanswered  
16 questions about how to implement research into practice and potentially the impact, or awareness,  
17 of research to inform policy, commissioning and clinical practice [8, 22, 30]. Whilst research exists in  
18 part to address some of these questions [31], there remains an imbalance of research evidence  
19 across primary care professions that responds to the context in which decisions are being made by  
20 different professionals (e.g. dentists, pharmacists, practice nurses) and a lack of strong evidence,  
21 improvement studies or replication studies to support these decisions [32].  
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### 33 **Strengths and limitations of the study**

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35 This was a large national prioritisation exercise with 341 patients and/or carers, and 94 healthcare  
36 professionals submitting questions and the priorities identified unanswered question which are of  
37 relevance across the UK. The imbalance of submissions between patients and healthcare  
38 professional was noticeable given the targeted approach by representatives of primary healthcare  
39 professional groups and professional networks. Adverts were sent to members of various  
40 organisations including patient support groups, members of professional organisations as well as  
41 through Twitter and other non-specific targeted adverts. However, there was limited involvement by  
42 some health care professional groups, such as ophthalmologists, care homes and social work sectors  
43 as there were no organisations representing this group on the steering group as membership of the  
44 steering group was a balance between being inclusive whilst being a manageable size. Further PSPs  
45 could work with members from these communities to examine in detail patient safety within these  
46 diverse settings. Furthermore, despite working with the LGBT foundation there were fewer  
47 questions submitted by members of this community. Although this process is unlikely to be  
48 representative given that certain groups maybe more active and more likely to submit questions,  
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3 this is mitigated by the process of creating indicative questions for similar submissions and the  
4 prioritisation exercises meaning that the final top 10 questions were from the full range of  
5 submissions reflecting patient and health care professional priorities. Furthermore, while  
6 participants were asked to identify if they lived in the UK we did not ask which region they were  
7 located in and it is possible that one geographical location (for example) Manchester was over  
8 represented despite the engagement with national organisations to attempt to overcome this but  
9 from the demographic data collected we are unable to identify this. The breadth of different key  
10 stakeholders throughout the process was a strength, which ensured the credibility and relevance of  
11 the top 10 throughout the process [11, 33, 34]. However, the JLA procedure excludes non-clinical  
12 researchers, whilst including clinical researchers [9], assumes healthcare professional researchers  
13 are able to remove their research bias whereas non-clinical researchers (who may be users of  
14 primary care services as either patients or carers) are not. This approach has been adopted, and  
15 supported by the NIHR, as it aims to redress the imbalance in setting the research agenda where  
16 wider voices have traditionally not been included (i.e. patients and health care professionals) and  
17 whilst potentially all citizens are eligible to be users of primary care services it was deemed  
18 appropriate to exclude those who may already influence priority setting through funding  
19 applications, research projects and other mechanisms.  
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32 One potential limitation of this process is the breadth of questions that were submitted, as primary  
33 care is a broad and diverse service area and some questions suggested large programmes of  
34 research (for example: "*At what level can patient safety interventions in primary care be applied, e.g.*  
35 *nationally, regionally, clinical commissioning groups, practice cluster, practice, individual clinician,*  
36 *patient?*"). These questions were deliberately kept broad in order to ensure that questions kept the  
37 original intent of the submitted question in align with the JLA process. Rephrasing of indicative  
38 question were checked by the steering group to ensure that the original intent of the questions were  
39 maintained but it was difficult in some circumstances to be able to focus the question to fit within a  
40 searchable criteria. The questions are generally broad, potential programmes of work which reflects  
41 the broad nature of the question focusing on a core component of service delivery rather than a  
42 specific disease focus. In these instances, we were as open and inclusive in the literature searching  
43 and reviewing as possible. Another strength of this approach was that the areas of priority from the  
44 initial open survey were reflected in the top 10 final priorities: communication, team and system  
45 working, interfaces across primary and secondary care, medication, self-management support and  
46 technology. One limitation of this study is that the majority of patients who completed the first  
47 survey were white (92%) and over 55 (58%) despite broad promotional activities. Information about  
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3 sexual orientation was only collected at the first survey as it was not going to be used for analysis of  
4 the prioritisation results and in consultation with the steering group it was decided not to collect the  
5 additional information to encourage engagement with the longer second survey. A consultation  
6 process like this will be more likely to reach people who were more engaged with research and this  
7 is a similar critique to the evaluations of other patient and public involvement activities who were  
8 more likely to involve white, older people [23]. Engaging with black and minority ethnic groups  
9 across a range of ages is an important component of future work. Additionally, there was little  
10 engagement from younger adults and younger parents, as well as members from black and minority  
11 ethnic groups which was a limit of this work. Future work may need to use targeted engagement and  
12 involvement approaches to work with members of these groups and future PSPs could focus on  
13 identifying priorities for these communities.  
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### 25 **Future work**

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28 This project will inform the development of future research priorities and funding applications. It is  
29 important that research in primary care patient safety prioritises questions that address practical  
30 issues to support care delivery and use. Future research could focus on understanding the priorities  
31 for particular communities, such as black and minority ethnic groups, who have often not  
32 participated in traditional research and patient and public involvement.  
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### 39 **Conclusions**

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41 The top 10 primary care patient safety research priorities were generated using an established  
42 transparent and systematic approach. The research priorities covered a range of areas of priority for  
43 patients, carers and healthcare professionals; how patient safety can be assured for the most  
44 vulnerable in society, taking holistic approaches to care, transitions and communication of care  
45 between primary and secondary care, staffing issues, continuity of care, communication between  
46 patients and care providers, identifying and support people at risk of suicide, the appropriateness of  
47 different practitioners for different types of clinical work, accessing patient medical records and safe  
48 care at home. These findings will be used to address these issues to set the research agenda to  
49 support patients, carers and healthcare professionals and to maximise the utility and impact of  
50 patient safety research in primary care.  
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## Competing interests declaration

We have read and understood BMJ policy on declaration of interests and declare that we have no competing interests

## Details of author contributions

1  
2  
3 SC and ST designed the study and convened the steering group. RM led the study, carried out data  
4 collection, analysis, and interpretation of data. CR was responsible for promoting the surveys and co-  
5 ordinating members of the steering group. RA and JS were involved in the data collection and  
6 interpretation. SG and JW led the literature searching. RM drafted the initial manuscript and all  
7 authors have been involved in revising the manuscript and have given final approval of the version  
8 to be published. RM is the guarantor.

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10  
11 All authors, external and internal, had full access to all of the data (including statistical reports and  
12 tables) in the study and can take responsibility for the integrity of the data and the accuracy of the  
13 data analysis.

#### 14 **Identifiable patient information**

15  
16 No identifiable patient information has been included in the manuscript.

#### 17 **Data sharing statement**

18  
19 Data sharing: no additional data available

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## FIGURE LEGEND

Figure 1: Summary of the James Lind Alliance Priority Setting Partnership



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**ONLINE SUPPLEMENTARY FILE LEGEND**

Online supplementary file 1: Questionnaire

Online supplementary file 2: Top 60 research questions

For peer review only

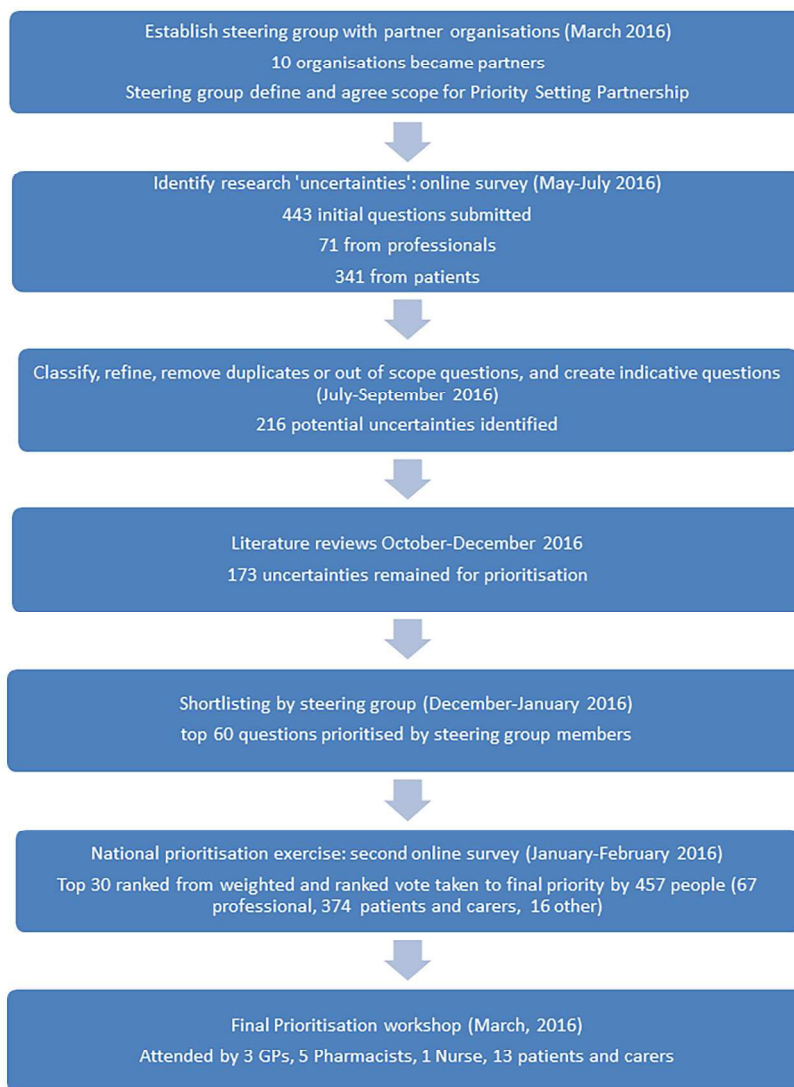


Figure 1: Summary of the James Lind Alliance Priority Setting Partnership

190x254mm (300 x 300 DPI)

# James Lind Alliance Priority Setting Partnership on primary care patient safety

## James Lind Alliance Priority Setting Partnership on primary care patient safety

1. The NIHR Greater Manchester PSTRC is working with the James Lind Alliance to identify and prioritise the most important issues for research in primary care patient safety. If you have important unanswered questions about patient safety in primary care please describe them below.

For more information and the participant information sheet [Read the Information Sheet](#)

We are seeking to identify priorities for research about safety in primary care. Primary care includes your GP surgery, dental surgery, pharmacy, out of hours care, walk in clinic, community or district nursing, ambulance and opticians.

Only complete this survey if you are over 16 years of age. If you are 16 or 17 years old please tick below to show that you consent to take part in this survey.

- I am aged 16 or 17 and consent to take part in this survey

2. **What are your questions for researchers to answer about patient safety in primary care?**

If you have more than one question for researchers to answer please list all questions with numbers to clearly indicate each new question.

3. If you did not answer the question above asking you to suggest questions for researchers to answer about patient safety in primary care, is this because

- you have no questions about primary care for researchers to answer
- you did not understand the question
- Other, please specify

4. The following questions are all optional.

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### How old are you?

- 16 to 24 years
- 25 to 34 years
- 35 to 44 years
- 45 to 54 years
- 55 to 64 years
- 65 to 74 years
- 75 and over
- Prefer not to say

### 5. Do you live in England, Wales, Scotland or Northern Ireland?

- Yes
- No
- Prefer not to say
- If yes, please enter the first 2 letters of your postcode below

### 6. What is your highest level of education?

- No qualifications
- 1 to 4 GCSEs or equivalent
- 5 or more GCSEs or equivalent
- Apprenticeship
- 2 or more A levels or equivalent
- Degree level or above
- Other qualifications
- Prefer not to say
- Other, please specify

### 7. What is your ethnic group? Choose one option that best describes your ethnic group or background

- White
- Asian or Asian British: Indian
- Asian or Asian British: Pakistani
- Asian or Asian British: Bangladeshi
- Asian or Asian British: Chinese
- Asian or Asian British: Other
- Black or Black British: African
- Black or Black British: Caribbean
- Black or Black British: Other
- White and Black Caribbean
- White and Black African
- White and Asian
- Arab
- Prefer not to say
- Other, specify (optional)

### 8. Do you, personally, work as a Healthcare Professional in any capacity? For example, a doctor/nurse/therapist/pharmacist/health service researcher/other NHS staff, etc. (if retired answer for your previous work)

- Yes
- No
- Don't know
- Prefer not to say

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9. How do you describe your gender?

- Female
- Male
- In another way
- Prefer not to say

10. Is your gender identity the same as the gender you were given at birth?

- Yes
- No
- Do not understand the question
- Prefer not to say

11. Which best describes you?

- Lesbian/Gay
- Bisexual
- Heterosexual/Straight
- Other
- Prefer not to say

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**Online supplementary file 2: the top 60 research priorities**

1	What is the role of the receptionist in patient safety; i.e. facilitating access to urgent appointments?
2	Do GP practices keep patient records up to date to ensure safety when a patient is seen by a different GP?
3	Do patients have thoughts on what is safe and unsafe practice and would they know how and where to escalate any concerns?
4	Does seeing a named GP who knows an individual have safer care than seeing a GP who doesn't know me?
5	How does continuity of care influence patient safety?
6	How is patient safety and patient harm monitored in primary care?
7	How many patients actually know what medication they are taking; what for and what the potential side effects are?
8	What can be done to make polypharmacy safer?
9	What is the impact of pharmacy input in the GP surgery?
10	Do GPs and other health care professionals record patients who are vulnerable/at risk in the patient notes?
11	Do patients referred to their community pharmacist by their hospital pharmacist for post-discharge support with their medicines have improved levels of medicines safety and medicines adherence?
12	How can patient safety be assured for the most vulnerable in society (e.g. people who are frail; have mental health problems; cognitive impairments; learning difficulties; disabilities; and poor health literacy)?
13	How frequent are the misdiagnosis of symptoms by GPs resulting in patient safety incidents?
14	How safe are phone consultations compared to face to face with one's GP?
15	How well trained are receptionists as acting as gatekeepers to GPs and prioritising patients?
16	In what ways does work intensity; hours worked & staffing levels affect patient safety/near misses?
17	What can be done to improve access to GP surgery for someone with mental health problems?
18	What can Primary Care do to identify and support people who may be at risk of suicide?

19	What do patients understand about when they should or shouldn't contact a GP; and who they should see instead?
20	What team working methods/cultures promote a safer approach?
21	What types of prescribing errors are occurring in GP prescribing practice and how often are they occurring?
22	Would a co-ordinated / holistic / overview approach to individual patients and families improve patient safety?
23	How can we encourage a culture that learns from patient safety incidents?
24	How can we encourage patients and clinicians to be more open about patient safety incidents; within a culture of learning rather than blame?
25	What tools could help practitioners balance safety/costs/workload/accessibility/quality?
26	Are difficulties in contacting doctors and/or making appointments associated with more delays or errors in diagnosis; or other failures of care?
27	Do clinicians ask patients if they understand the questions they are being asked and if they feel safe?
28	Do the actions of receptionists have potential ramifications for patient safety?
29	Does safety consciousness lead to anxiety and over compensation i.e. too much risk averseness?
30	Does the provision of detailed blood test data to patients lead to them managing their condition better?
31	How can communication between health care professionals be improved for people with multiple long term conditions?
32	How can information within patient medical records be made available to patients and care providers in a way that protects privacy and improves safety and quality of care?
33	How can patient safety reporting be made simple and action on reporting made effective?
34	How can patients best be informed about GPs with special interests in the practice they attend; in order to direct them to the most suitable doctor or nurse for consultation?
35	How can risks be mitigated to allow for safe; complex care at home?

36	How can we enable individual Practices to share their significant event audits and outcomes with each other in a way which promotes patient safer care?
37	How can we improve safe communication and co-ordination of care between Primary and Secondary care?
38	How can we make sure that the whole patient is treated; not just one condition and with mental health and physical health both being treated together?
39	How do GPs inform their patients of the side effects and potential risks when prescribing a new medication?
40	How well do patients understand the information that has been conveyed to them during the consultation?
41	In the backdrop of health and social care devolution; what are the risks to patient safety as services transform and the system transitions?
42	Is lack of continuity of care by a single doctor in a joint practice associated with more delays or errors in diagnosis?
43	Is there a clear understanding of patient safety in general practice?
44	What are the diagnostic success rates of GPs when compared to their final diagnosis for a patient?
45	What are the safe frequencies of medication review?
46	What can be done to help GPs or nurse practitioners decide when the use of antibiotics is necessary?
47	What kinds; seriousness; and frequency; of harms happen to patients in primary care?
48	What proportion of national guidelines and National Institute for Health and Care Excellence recommendations are followed and monitored?
49	What proportion of patients tell their GPs about anything else they may be taking (e.g. homeopathy; cannabis etc.) that may conflict with medications?
50	What steps can be taken to improve patient safety in out of hours care?
51	Which type practitioner (GP; advanced nurse practitioner; practice nurse; etc.) is safest to see which types of patients (acute illnesses; acute on chronic; multi-morbid; long-term illness)?
52	Why do some patients not engage with their healthcare and so not attend all/some of their health checks?
53	Why is it that doctors do not listen to carer's concerns?



54	Why is there such a time lag between seeing the hospital consultant and the GP getting information about a medication change?
55	Are patients with a disability particularly vulnerable to unsafe primary care and; if so; how can this be improved?
56	Are their harmful outcomes from excessive attention to safety?
57	How are medical errors in primary care prevented and recorded?
58	How can GP practices appointment systems (e.g. telephone; online) be improved?
59	How often do GPs report side effects; what is the level of under-reporting and how can it be improved?
60	How safe is treatment in out of hours care if patient notes are not available?

For peer review only